Report for: Cabinet

Item number:

Title: S.75 Partnership Agreement between Haringey Council and

Haringey Clinical Commissioning Group

Report

authorised by: Zina Etheridge, Deputy Chief Executive

**Lead Officer:** Charlotte Pomery, Assistant Director - Commissioning

Ward(s) affected: All

Report for Key/

Non Key Decision: Key decision

#### 1. Describe the issue under consideration

- 1.1 Haringey Council (the Council) and Haringey Clinical Commissioning Group (the CCG) are proposing to implement a model of commissioning and pooled budgets supported by a partnership agreement under S.75 of the National Health Services Act 2006. The partnership agreement sets out shared outcomes and objectives, and contains detailed schedules enabling:
  - i. Lead commissioning for specified care groups
  - ii. Pooled budgets for specified care groups
- 1.2 Whilst the initial focus is predominantly adult services, the partnership agreement will act as a framework and is designed to enable schedules to be added for other care groups, including children's services, as required.

#### 2. Cabinet Member Introduction

- 2.1 I welcome the development of this partnership agreement which will underpin the increasingly strong joint working arrangements between the CCG and the Council.
- 2.2 Residents have told us on a number of occasions that joined up health and care matter to them and can improve their experience and outcomes. We are under no illusions locally about the significant challenges faced across our health and care economy it is by working together that the Council and the CCG can best ensure that we optimise the use of our shared resources and deliver the most impact.
- 2.3 I am fully supportive of the approach being adopted which sets out the nature of the strategic partnership and takes a phased approach to implementation to best enable local residents to benefit.

#### 3. Recommendations



#### 3.1 Cabinet is asked to:

- 3.1.1 Approve the S. 75 Partnership Agreement between the Council and the CCG which provides for:
  - Lead commissioning and the establishment and maintenance of pooled fund for the commissioning of learning disability services for eligible adults resident in Haringey;
  - b) Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of mental health services for eligible adults resident in Haringey;
  - c) Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of older people's services, including those services identified in the Better Care Fund 2016/17, for eligible adults resident;
  - d) Joint commissioning and the establishment and maintenance of a pooled fund for the commissioning of children and adolescent mental health services for the residents of the London Borough of Haringey;
  - e) Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of the Independent Domestic Violence Advocacy Service and the Identification and Referral to Increase Safety Service for eligible adults resident in Haringey.
- 3.1.2 Delegate to the Deputy Chief Executive, in consultation with the Chief Operating Officer and the Cabinet Member for Finance and Health, the authority to finalise and agree the draft S.75 Partnership Agreement between the Council and the CCG which is attached as Appendix 1.

#### 4. Reasons for decision

- 4.1 There has been previous work on developing joint commissioning across the CCG and the Council and recently there has been an appetite for working up proposals for greater integration at pace and scale. To this end, the Council and the CCG are now proposing to implement strategic plans for more integrated commissioning through the establishment of a partnership agreement, under s. 75 of the National Health Services Act 2006.
- 4.2 The proposals support a shared vision for integration of the commissioning activities of the CCG and the Council through a transformational approach which enables the shared strategic objectives of a shift towards community based provision; greater involvement of residents in their care and treatment; a focus on enablement and person centred provision; and the active promotion of independence to be achieved within an efficient, value for money framework.
- 4.3 Local residents have frequently called for greater integration of health and care arrangements locally to support a better experience and to improve outcomes. The proposals set out in this report and draft partnership agreement are designed to improve services to local residents but focus on arrangements for pooling funding and integrating commissioning. Whilst these arrangements will create greater efficiencies and a more joined up approach, they will not directly



- affect or change models of service delivery and consultation has not been undertaken on the detail of the s. 75 partnership agreement at this time.
- 4.4 Alongside the work to develop more fully integrated partnership arrangements in Haringey, the wider health and care landscape has been undergoing significant reshaping in light of the development of the NHS led Sustainability and Transformation Plan for North Central London (a footprint covering Barnet, Enfield, Haringey, Camden and Islington). The Plan requires planning and transformation of the health and care landscape across the five borough area but also requires articulation of integrated models locally to ensure that arrrangements for commissioning and budgets meet local need, based on local requirements and existing local plans. The draft s. 75 Partnership Agreement supports this approach.
- 4.5 By implementing the partnership agreement in a phased way, focusing on different care groups, the CCG and the Council together will have the flexibility to respond to changing need and to focus on areas of greatest need, demand and pressure.

#### 5. Alternative options considered

- 5.1 Consideration was given by officers to containing the joint working between the CCG and the Council within the scope of the current arrangements for joint working, which are concentrated around the Better Care Fund. This approach, however, fails to respond to the changes in the wider health and care landscape and restricts fully joined up working to areas of provision largely for older people.
- 5.2 Consideration was also given to immediate implementation of the approach across all adults services but this was felt to leave both the CCG and the Council open to uncertainty and some level of risk.

#### 6. Background information

- 6.1 The s. 75 Partnership Agreement presented for approval offers the opportunity for the CCG and the Council to work together in a more joined up way commissioning on behalf of each other as appropriate from fully pooled budgets which can be deployed to meet local resident need. By implementing the partnership agreement, the CCG and the Council will be using their resources in a truly joined up way to address local need, to shape local provision and to manage local demand. This is a significant development, setting out an ambitious approach, across considerable areas of commissioning activity and spend with high levels of impact for local residents and provision.
- 6.2 There is a high degree of synergy between the outcomes and objectives sought by the Council and the CCG for local residents, as demonstrated in the Corporate Plan and the CCG Operational Plan. In addition, both organisations are facing significant financial and demand pressures, both now and for the foreseeable future, which it is agreed cannot be addressed by continuing current activities or delivering a slight reduction in current activity. Both organisations have already committed to working together in a genuinely



integrated way to achieve better outcomes for residents and to achieve cost efficiencies in our approach.

#### Proposed partnership arrangements – vision and outcomes

- 6.3 This partnership agreement in the first instance sets out the nature of the partnership between the Council and the CCG and the shared vision and key outcomes for integration which the partners, on a number of occasions, have attempted to articulate. These outcomes include the following key strategic areas:
- 6.3.1 Improved health and care outcomes for local residents: the aims are to increase healthy life expectancy for all residents; help to maintain independence for longer; improve wellbeing and quality of life; establish prevention and early intervention; deliver re-ablement; implement an enablement approach
- 6.3.2 Improved health and care experience for local residents: the aims are to enable everyone to have more control over the health and social care they receive, for it to be centred on their needs, more joined up and delivered closer to home wherever possible, with high quality continuity of care
- 6.3.3 Optimal impact of joined up resources: the aims are to align spending to ensure funding is sustainable and focused on the things which have greatest impact; plan effectively; commission for outcomes; achieve economies of scale; reduce duplication and increase efficiency; share intelligence; focus on delivery
- 6.3.4 Market shaped to deliver for Haringey residents: the aims are to stimulate and shape the local health and care economy to deliver the best outcomes for local residents; increase leverage; maximise influence; embed quality assurance; benefit from economies of scale
- 6.3.5 Increased local accountability: the aims are to ensure that services are accountable to local residents and that desired outcomes are met through local interventions
- 6.3.6 Strengthened local health and care economy: the aims are to build stability; focus on excellence; develop a commissioning culture
- 6.3.7 Effective and efficient use of joint corporate resources to improve outcomes: the aims are to enable a healthier society with healthier choices, where all aspects of civic life contribute to health and wellbeing outcomes, through prevention and early intervention and strong partnerships with primary care

#### Proposed partnership arrangements – commissioning

6.4 Within this context and in response to the support from stakeholders the Council and the CCG have worked together to develop the overall model. This is based on integrated commissioners working to the shared objectives of the CCG and the Council, each supported by a pooled budget. Whilst the plans initially cover learning disabilities, adult mental health, CAMHS, elements of domestic violence and the work contained within the scope of the Better Care Fund, it is envisaged that other areas of commissioning activity across the



- Council and the CCG will be covered by the partnership agreement in future, such as elements of children's services.
- 6.5 Whilst integrated commissioners could either be lead or joint commissioners, lead commissioning has been identified as the preferred model. Lead commissioners will be employed and managed by either the Council or the CCG but act on behalf of both the CCG and the Council and be accountable to both at Board level. The s. 75 agreement as drafted allows for the CCG to lead commission on behalf of the Council or for the Council to lead commission on behalf of the CCG with appropriate governance. In effect, one organisation delegates the exercise of its responsibilities (not those responsibilities themselves) to the other organisation. Each organisation will take a lead role on behalf of the other in specific areas. This is to ensure shared strategic commissioning and specifications, best use of stretched commissioning resources and ownership of integrated working across the whole system.
- 6.6 The proposed plan for the first tranche of integration is as follows:
- 6.6.1 Learning Disabilities: the lead commissioning role will lie with the Council in line with Valuing People.
- 6.6.2 Mental Health: the lead commissioning role will lie with the CCG given the significantly higher spend of the CCG as compared with the Council in this area.
- 6.6.3 Long Term Conditions and Older People (incorporating the existing Better Care Fund): the lead commissioning role will has yet to be agreed, subject to further discussion about the impact of recent changes for the configuration of the CCGs locally.
- 6.6.4 Violence Against Women and Girls: the lead commissioning role for domestic violence will lie with the Council in line with the strategic lead for this area.
- 6.6.5 Child and Adolescent Mental Health Services (CAMHS): the proposal is to continue this as a joint commissioning role as currently set up as it is integrated with the local approach to children with special educational needs and disabilities.
- 6.7 At a high level, the roles of the integrated commissioners will be to:
- 6.7.1 Understand and respond to the need and demand in the local health and care economy
- 6.7.2 Lead on the development of the strategic commissioning intentions of the Council and the CCG, reflecting these in all service specifications.
- 6.7.3 Ensure the sufficiency and quality of market provisions to meet need.
- 6.7.4 Contribute to the transformation and re-design of services in line with the agreed strategic commissioning intentions.
- 6.7.5 As pooled fund manager, manage the pooled budget to support and enable the strategic commissioning intentions.



6.7.6 Deliver savings as set out in the Council's MTFS and the CCG's QIPP Plans

#### Proposed partnership arrangements - pooled budgets

- 6.8 To enable lead commissioners to act in a fully integrated way, it is proposed that pooled budgets are established for specified care groups as set out in the partnership agreement. These budgets are to be pooled to allow flexibility of spend across health and care in response to assessed need and will not act solely as a ring fence for aligned budgets. The specific budgets to be pooled (at the values currently held) are set out in schedules to the partnership agreement these can be added to as required should different care group budgets be identified as areas for pooling.
- 6.9 The pooled budgets will be significant as they will include all areas of spend whether currently in blocks with secondary care providers, in care purchasing budgets or in the voluntary sector and whether currently held by the CCG or by the Council. The scope of the pooled budget will be all spend in the area whether preventative and community based or secondary and acute based, whether for public health, social care or continuing health care. It is acknowledged that this is the aspiration and a phased approach is being deployed to achieve the assurances which will be required by the Council and the CCG. However, rather than gradually pooling different elements of budget, it has been agreed that all spend on a particular care group is included in a pooled budget and that ring fences and aligned budgets continue to exist within the overall pool until it is possible to lift the ring fences and to create genuinely pooled budgets with fluid spend on health, public health and social care interventions as required by need and demand.
- 6.10 Pooled budgets will go beyond aligning budgets within a ring fence and will be genuine pools with flexibility of spend across public health, health and social care in response to need, but with clear lines of accounting and accountability back to the funding authority that is, either the Council or the CCG. The Lead Commissioner would in this regard act as the Pooled Fund Manager and under the terms of the partnership agreement would be required to act in the best interests of both organisations flagging any conflicts of interest whether financial or otherwise to senior managers through the Joint Executive Team in the event that these arise.
- 6.11 From the pooled budget, the lead commissioners would commission all providers using a single specification which would share the same set of high level outcomes and objectives, with specification of particular outputs and outcomes for particular services added in to this framework to ensure that all providers are working to a shared set of outcomes and objectives, within the wider strategic frameworks of the Council and the CCG's partnership agreement.
- 6.12 The aim is for the relevant elements of the pooled budget (that is, not the totality of the pooled budget) to transfer also to the provider as a pool. The elements transferred would be linked directly to the lead commissioner's specification. This allows the provider to operate as a lead provider taking decisions about



how to direct resources in a joined up way to meet the outcomes set out in the specification from the pool. This would enable providers to create integrated teams with new roles, with mixed management of teams and with an emphasis on professional specialism rather than organisational role.

6.13 To ensure that understanding of the implications of the approach to pooling budgets is articulated robustly, a risk share agreement has been worked through between the CCG and the Council, reflecting the levels of pressure and risk in the wider financial landscape. The risk shared agreement forms part of the body of the s. 75 Partnership Agreement and covers how the CCG and the Council will deal with both over and under spends and specify how any savings or cost efficiencies will be achieved. The pooled budgets will be transparently managed with clear accounting and accountability lines back to each funding organisation enabling each to follow the money and their contribution.

#### Proposed partnership arrangements – financial implications

- 6.14 The proposed partnership agreement provides for pooling of Council and CCG budgets for specified care groups. The Schedules in Part 2 of the agreement set out the budgets which have been identified to be aligned and then pooled in the first stage but the partnership agreement also acts as a framework and allows for other budgets to be aligned and pooled as agreed, within the principles and approach of the overall agreement.
- 6.15 In the first stage, as set out in the Schedules currently included within the Partnership Agreement, the aligning and then pooling of budgets will cover all elements of spend across the CCG and the Council for adults with learning disabilities, adults with mental health needs, children and adolescents with mental health needs and adults with long term conditions and older people including the Better Care Fund. This will include block contracts with fixed contract values and demand led budgets which demonstrate considerable volatility and respond to changing individual needs, across both the CCG and the Council.
- 6.16 Whilst pooling budgets between the CCG and the Council enables greater flexibility in meeting health and care needs in a joined up way, it also reduces the scope for the CCG and the Council to manage their own budgets autonomously as risks are mitigated and action is taken to reduce spend within the partnership and any savings generated are applied first to the pooled budget arrangements.
- 6.17 As the partnership agreement represents a fundamentally different approach from that currently followed, and to manage the level of uncertainty generated by moving immediately to fully pooled budgets, it is proposed that the implementation of the pooled budget element of the partnership agreement is phased.
- 6.17.1 In the first phase, from September 2016 to April 2017, all budgets which have been identified for pooling will be aligned bringing them into a ringfence for the specified care group they support. This will give greater transparency over spend and demand pressures and enable both the CCG and the Council to contribute in a meaningful way to each other's budget setting processes. The



baseline for the pooled budgets will be agreed, in line with the partnership agreement, by December for the following financial year, based on a clear and accurate understanding of activity, performance, costs and demand over the previous period.

6.17.2 In the second phase, from April 2017, aligned budgets will be fully pooled allowing the CCG and the Council to deliver the ambition of the partnership agreement to deliver joined up care to local residents to meet need and achieve outcomes; to be more efficient in service delivery; to manage demand and the market in a streamlined and effective way.

#### Proposed partnership arrangements - governance

- 6.18 The proposed partnership agreement will fundamentally strengthen and reshape the partnership between the CCG and the Council with regard to health and care. It has been recognised that existing arrangements for oversight of joint working between the CCG and the Council are not adequate to ensure the proposed new arrangements are robust and offer the levesl of assurance required by both the CCG and the Council. The proposed partnership agreement does not affect the decision making powers of the Cabinet or of the CCG's Governing Body.
- 6.19 In order to provide adequate governance at an officer level to the lead commissioning and pooled budget arrangements, the Health and Care lintegration Board has been reviewed and replaced by a Joint Executive Team. This comprises senior managers from the Council and CCG who will have the operational responsibility for holding lead commissioners and pooled fund managers, and therefore each organisation, to account for their decisions and actions and to ensure strategic and operational coherence to the arrangements. It meets monthly and is jointly chaired by the Chief Officer of the CCG and the Deputy Chief Executive of the Council. The Joint Executive Team has the following overarching aims:
- 6.19.1 To set the strategic direction to achieve the joint objectives of the two organisations
- 6.19.2 To oversee the implementation of the s. 75 Partnership Agreement and to hold to account the lead commissioners and pooled fund managers
- 6.19.3 To review performance against key joint performance indicators
- 6.19.4 To review and manage activity, escalating response to excess demand
- 6.19.5 To jointly review the financial position of the two organisations, taking joint remedial action where necessary
- 6.19.6 To set the strategic direction for further integration of the organisations, including further areas where integrated commissioning and pooled budgets will be implemented within the terms of the s. 75 partnership agreement



- 6.20 The Joint Executive Team will be supported by a monthly Joint Finance and Commissioning Group which will operate at lead commissioner and pooled fund manager level to operationalise the partnership arrangements.
- 6.21 At a member and non-executive level, governance of the lead commissioning and pooled budget arrangements set out in the s. 75 partnership agreement will be through the Haringey Finance and Performance Partnership Board, to be attended both by Governing Body Executive and Non Executive Members and by Council Members and Officers. Similiarly to the Joint Executive Team, the role of the Haringey Finance and Performance Partnership Board will be to exercise oversight of the lead commissioning and pooled budget arrangements set out in the s. 75 Partnership Agreement, holding officers to account and ensuring that the focus of the Joint Executive Team is adequately robust.
- 6.22 The Health and Wellbeing Board will maintain its statutory role and have strategic oversight of the integration and partnership arrangements delivered through the s. 75 Partnership Agreement. The Health and Wellbeing Board will consider the Agreement at its meeting on 12<sup>th</sup> September.
- 6.23 The scope of decision making of the Council's Cabinet and the CCG's Governing Body is not affected by these proposals as decisions made in the joint executive team meeting are made within the delegated powers of the roles of the individuals attending the meeting.

#### 7. Contribution to strategic outcomes

- 7.1 These proposals support Priorities 1 and 2 in Haringey Council's Corporate Plan 2015-18.
- 7.2 They also enable and support the four core priorities in Haringey CCG's Strategy 2014/15 2018/19:
  - Explore and commission alternative models of care
  - More partnership working and integration as well as a greater range of providers
  - Engaging communities in new and more innovative ways to build capacity for populations to enhance their own health and wellbeing
  - A re-defined model for primary care providing proactive and holistic services for local communitiesm supporting healthier Haringey as a whole
- 8. Statutory Officer comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)
- 8.1 Chief Finance Officer
- 8.1.1 This is a financial agreement where the Authority is contributing funding it would normally have managed itself to a pooled budget, together with contributions from the CCG, administered by a Lead Commissioner and managed according the governance arrangements set out in the proposed Section 75 Agreement.



- 8.1.2 The financial management arrangements for the pooled budgets are set out in sections 10 and 11 of the proposed agreement in the Appendix. They would require the Authority to agree their contribution to the pooled budget(s) before the start of the financial year jointly with the CCG on the basis of the prevailing and expected level of activity and the planned levels of efficiencies and synergies that are possible, all in the context of what was affordable.
- 8.1.3 Illustrative financial details of the services that would comprise the proposed agreement are set out in the schedules to Part 2 of the Appendix. A particular issue for the Authority is that the Adults Social Care budget is currently forecast to overspend by £12m in 2016/17, including within budgets affected by these pooled arrangements. Full pooled budgets would require sufficient funding to be included broadly to cover existing and expected commitments, less any planned efficiencies. This may require some virements if pooled budgets are to be introduced during 2016/17 and/ or it will require some rebalancing of budgets from 2017/18. Without that, budgets would continue to be aligned.
- 8.1.4 The recommendations of this report recognise that there are some final details to the Section 75 Agreement that will need to be agreed by officers before implementation. This will include finalising financial contributions (ie resolving the adequacy issue of existing funding levels from both partners), confirming which Authority would act as lead commissioner (ie which body would administer the funding) for each element of the pooled budget and determining the appropriate financial reporting and accounting arrangements for pooled monies.
- 8.1.5 The desired impact of the pooling of budgets is to secure efficiencies and synergies in the management of resources that could not be achieved if budgets were managed separately. It is important, however, to bear in mind the acute financial circumstances which each of the partner organisations is currently experiencing. A possible constraint that pooled budgets could have may be to limit the scope of either partner to directly manage their own resources if circumstances require it. The financial management arrangements have been written with this in mind and they acknowledge the need to work jointly and to recognise the importance of affordability in the management of the pool.
- 8.1.6 The section 75 Partnership agreement with lead commissioning responsibilires is a model for improved servoice delivery and increased market development.
- 8.1.7 Each lead partner for any procurement projects must ensure that the other partner is named in any opportunites that are advertised to ensure compliance and mitigate any Risk.
- 8.2 Assistant Director for Corporate Governance
- 8.2.1 Section 75 of the NHS Act 2006 (arrangements between NHS bodies and local authorities) and the NHS Bodies and Local Authorities Partnership Arrangements Regulations 2000 (as amended) permits the Council and the CCG to pool their resources, delegate functions, integrate service provision and transfer resources from one party to another. The provisions provides for: a) Pooled fund arrangements: A pooled fund arrangement provides an



opportunity for the partners to bring money together, in a discrete fund, to pay for the services that are an agreed part of the pooled fund arrangement for the client group who are to benefit from one or all of the services; b) Delegation of functions — lead commissioning: where health and local authorities delegate functions to one another and there is a lead commissioner locally. Lead Commissioning provides an opportunity to commission, at a strategic level, a range of services for a client group from a single point and therefore provide a level of co-ordination which improves services for users, and provides an effective and efficient means of commissioning. In effect, one partner takes on the function of commissioning of services which are delegated to them; c) Delegation of functions — integrated provisions: this consist of the provision of health and social care services from a single managed provider. The arrangement can be used in conjunction with lead commissioning and pooled fund arrangements.

- 8.2.2 The partnership arrangement must lead to an improvement in the exercise of the CCG functions and the Council health related functions. The arrangements do not affect the liability of CCG for the exercise of any of their functions, the liability of the Council for the exercise of any of their functions, or any power or duty to recover charges in respect of services provided in the exercise of any Council functions.
- 8.2.3 Where the partners have decided to enter into pooled fund arrangements the agreement must be in writing and must specify— a) the agreed aims and outcomes of the pooled fund arrangements; b) the contributions to be made to the pooled fund by each of the partners and how those contributions may be varied: c) both the NHS functions and the health-related functions the exercise of which are the subject of the arrangements; d) the persons in respect of whom and the kinds of services in respect of which the functions referred to may be exercised; e) the staff, goods, services or accommodation to be provided by the partners in connection with the arrangements; f) the duration of the arrangements and provision for the review or variation or termination of the arrangements; and g) how the pooled fund is to be managed and monitored including which body or authority is to be the host partner. The partners shall agree that one of them ("the host partner") will be responsible for the accounts and audit of the pooled fund arrangements and the host partner shall appoint an officer of theirs ("the pool manager") to be responsible for managing the pooled fund on their behalf; and submitting to the partners quarterly reports, and an annual return, about the income of, and expenditure from, the pooled fund and other information by which the partners can monitor the effectiveness of the pooled fund arrangements. There are similar prescribed requirements for delegation of functions and lead commissioning arrangements.

#### 8.3 Equalities

8.3.1 As part of its decision making process, the Council must have "due regard" to its equalities duties. Under Section 149 Equality Act 2010, the Council in exercise of its functions, must have "due regard" to the need to eliminate unlawful discrimination, advance equality of opportunity between persons who share a protected characteristic and those who do not, foster good relations between persons who share a relevant protected characteristic and persons who do not share it in order to tackle prejudice and promote understanding. The



protected characteristics are age, gender reassignment, disability, pregnancy and maternity, race, religion or belief, sex and sexual orientation. The Council is required to give serious, substantive and advance consideration of what (if any) the proposals would have on the protected groups and what mitigating factors can be put in place.

- 8.3.2 The report makes recommendations on a proposed model for joint commissioning and pooled budgets across the CCG and Council, affecting the commissioning of services for specialised care groups. The services within scope are delivered to meet the needs of some of the most vulnerable residents within our communities, including victims of domestic violence and those with learning disabilities, many of whom share characteristics protected under the Equality Act.
- 8.3.3 The proposed partnership agreement and the implementation of pooled budgets is intended to deliver more flexible use of resources which should better meet identified need and demand and is therefore expected to have a positive impact in relation to the Public Sector Equality Duty. Future commissioning decisions which fall under the partnership agreement will continue to be subject to assessment for their equalities impact and reported to the relevant decision-making body.
- 9. Use of Appendices
- 9.1 Appendix 1 contains the draft s. 75 partnership agreement.
- 10. Local Government (Access to Information) Act 1985





DATED 2016

#### **BETWEEN**

#### THE LONDON BOROUGH OF HARINGEY

#### AND

#### HARINGEY CLINICAL COMMISSIONING GROUP

FOR THE COMMISSIONING OF LEARNING DISABILITY SERVICES, ADULT MENTAL HEALTH SERVICES, CHILDREN AND ADOLESCENT MENTAL HEALTH SERVICES, INDEPENDENT DOMESTIC VIOLENCE ADVOCACY AND THE IDENTIFICATION AND REFERRAL TO INCREASE SAFETY SERVICES AND BETTER CARE FUND SERVICES AND OTHER AGREED SERVICES

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## SECTION 75 OF THE NATIONAL HEALTH SERVICE ACT 2006 PARTNERSHIP AGREEMENT

between

**LONDON BOROUGH OF HARINGEY** 

and

HARINGEY CLINICAL COMMISSIONING GROUP

Commencing 1 2016

PART 1

#### **Preamble**

#### THIS IS AN AGREEMENT BETWEEN

(1) THE MAYOR AND BURGESSES OF THE LONDON BOROUGH OF HARINGEY OF River Park House, 225 High Road, Wood Green, London N22 8HQ (referred to herein as "the Council")

#### and

(2) **THE HARINGEY CLINICAL COMMISSIONING GROUP** (known as Haringey CCG) of River Park House, 225 High Road, Wood Green, London N22 8HQ (referred to herein as "the CCG")

#### **BACKGROUND**

- (A) *The Council* is a Local Authority and by virtue of section 2 of the Local Authority Social Services Act 1970 the Council is responsible for the provision of social care services for adults and children who are ordinarily resident in its area.
- (B) *The CCG* is established under the Health and Social Care act 2012 and is responsible for commissioning services to meet the health needs of persons who are patients of the providers of primary medical services in the area of the CCG.
- (C) Section 82 of the National Health Service Act 2006 requires Local Authorities including the Council and NHS bodies including the CCG, when exercising their respective functions, to co-operate to secure and advance the health and welfare of people of England and Wales.
- (D) The Council and the CCG ("Partners") have agreed, pursuant to Section 75 of the National Health Service Act 2006 and NHS Bodies and Local Authorities Partnership Arrangements Regulations 2000 to enter into this overarching Partnership Agreement which currently provides for:
  - i) The Partners to establish and maintain a pooled fund and lead commissioning arrangements for the commissioning of learning disability services for adults who are resident in the London Borough of Haringey (described in Part 2 Schedule 1 of this Partnership Agreement);

- ii) The Partners to establish and maintain a pooled fund and lead commissioning arrangements for the commissioning of adult mental health services for resident in the London Borough of Haringey (described in Part 2 Schedule 2 of this Partnership Agreement);
- iii) The Partners to establish and maintain a pooled fund and lead commissioning arrangements for the commissioning of long term conditions and older people's services, including those identified in the Better Care Fund Plan dated June 2016, for adults who are resident in the London Borough of Haringey (described in Part 2 Schedule 3 of this Partnership Agreement);
- iv) The Partners to establish and maintain a pooled fund and joint commissioning for the commissioning of child and adolescent mental health services for the residents of the London Borough of Haringey (described in Part 2 Schedule 4 of this Partnership Agreement); and
- v) The Partners to establish and maintain lead commissioning arrangements for the commissioning of the Independent Domestic Violence Advocacy Service and the Identification and Referral to Increase Safety Service for the residents of the London Borough of Haringey (described in Part 2 Schedule 5 of this Partnership Agreement).
- (E) The Services that the Partners have agreed to be delivered under this Section 75 Partnership Agreement are set out in the Schedules in Part 2 of this Agreement. As the Partners develop further partnership arrangements, the Schedules may be varied or supplemented to include other services which the Partners consider would be better provided through the partnership arrangements under this Agreement.
- (F) The Partners are satisfied that the Partnership Arrangements are likely to lead to an improvement in the way in which their functions are exercised in relation to the provision for and meeting care and support needs and health services and the management of associated funds.

- (G) The Partners are satisfied that the Partnership Arrangements are likely to further the shared objectives of reducing health inequalities and improving health and wellbeing and that these arrangements contribute to fulfilment of objectives set out in the Health and Wellbeing Strategy and Out of Hospital Strategies.
- (H) The Partners have consulted such persons and/or bodies as appear to them to be affected by the Partnership Arrangements and in accordance with Regulation 4(2) of the Regulations.
- (I) The Partnership Arrangements do not affect the liability of *the Council* or *the CCG* for the exercise of their respective functions, or any power or duty to recover charges for the provision of any services in the exercise of any Local Authority function.
- (J) The Council is responsible for the resident population of Haringey and the CCG is responsible for the population who are registered with a General Medical Practitioner approved to operate within the boundaries of Haringey, and who are constituted members of the CCG. Appendix 2 lists the approved General Medical Practitioners who are constituted members of the CCG for the purposes of this Agreement.
- (K) The provision of the Individual Services secured by the Pooled Fund, within the powers of the Council and the CCG, shall be limited to Eligible Service Users.
- (L) The Council and the CCG have approved the terms and conditions of this Agreement.

#### **SIGNATURES**

THE SIGNATURES BELOW indicate complete and unconditional acceptance of all the above terms and conditions in Parts 2 and 3 of this Agreement by both *the Council* and the *CCG*.

Signed on behalf of

The Lord Mayor and Burgesses of the London borough of Haringey of, River Park House, 225 High Road, Wood Green, London N22 8HQ

by:
Name:
Authorised Officer Signature Londor Borough of Haringey
on
Signed on behalf of
NHS Haringey Clinical Commissioning Group (Haringey CCG) of River Park House, 225 High Road, Wood Green, London N22 8HQ
by:
Sarah Price
Chief Officer, Haringey Clinical Commissioning Group
on

#### IT IS AGREED AS FOLLOWS:

### 1 Definition and Interpretation

#### Definition

# 1.1. In this Agreement the following expressions will have the following meanings:

//·! 2006 6 . "	
"the 2006 Act"	means the National Health Service Act 2006
"Agreement"	means this Agreement between the Council
	and the CCG comprising these terms and
	conditions, together with all Schedules and
	Appendices attached hereto
"Aims and Objectives"	has the meaning ascribed to it in Clause 4.3
"Aligned Fund"	means those monies available for the pooled
	budget in respect of an Individual Service, as
	specified in the relevant Schedule of Part 2,
	which are made up of separate Contributions
	by the Partners and out of which payments
	may be made by the Lead Commissioner
	towards expenditure incurred in the exercise
	of the Lead Commissioner Functions in respect
	of that Individual Service
"Aligned Fund	means the establishment and maintenance of
Arrangements"	Aligned Funds as described in Clause 6
	(Aligned Fund Arrangements), Clause 10
	(Financial Contributions), Clause 11
	(Overspends and underspends) and Part 2
"Best Value Duty"	means the duty imposed on the Council by
	Section 3 of the Local Government Act 1999 in
	relation to, inter alia, any one (1) or more of
	the Services
"Budget"	means the statement of total approved funds
_	required to operate the Partnership
	Arrangements in any one Financial Year
"Clinical Commissioning	means a clinical commissioning group
Group"	established as a corporate body pursuant to
·	Chapter A2 of Part 2 of the 2006 Act
"Commencement	means 2016

Date"	
"Social Care Functions"	means the Council's health related functions specified in Regulation 6 of the Regulations in relation to the provision of, or making arrangements for the provision of, the Services, but excluding the Excluded Functions
"Contributions"	means the respective financial contributions of the Partners in accordance with Clause 5 (Pooled Fund Arrangements), Clause 10 (Financial Contributions) and Part 2, for use by the Lead Commissioner in connection with the Lead Commissioning of the Services in fulfilment of the Lead Commissioner Functions and in accordance with the terms of this Agreement
"Eligibility Criteria"	means the joint eligibility and assessment procedure criteria for an Individual Service as set out in Part 2
"Eligible Service Users"	means those residents of Haringey for whom the Council or CCG are responsible and who require the needs of an Individual Service(s) and who otherwise meet the Eligibility Criteria
"Excluded Functions"	means any exclusions set out in the Regulations
"Finance and Performance Partnership Board"	means the accountable body established by the Partners pursuant to Clause 12, being the group responsible for the Partnership Arrangements
"Financial Year"	means 1 April to 31 March
"Guidance"	means the guidance on partnership arrangements under section 75 of the 2006 Act published by the Department of Health
"Individual Service"	means one of the constituent services set out in Part 2 which is allocated an Aligned Fund or Pooled Fund by the Partners and which together comprise the Services
"Individual Service	means the budget allocated by the Partners to
Budget" "Initial Term"	an Individual Service means the period of five (5) years commencing
	on the Commencement Date

"Joint Executive	means the senior officers group established
Team""	by the Partners pursuant to Clause 12, being
	the group responsible for overseeing the
	Partnership Arrangements
"Joint Finance and	means the lead commissioner and pooled fund
Commissioning	manager group established by the Partners
_	
Management Group"	pursuant to Clause 12, being the group
	responsible for implementing the Partnership
((1, 1, 1, 1, 2, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,	Arrangements
"Lead Commissioner"	means the Partner carrying out Lead
	Commissioning in respect of an Individual
	Service, as set out in Part 2, and, where a
	Pooled Fund is to be entered into in respect of
	such Individual Service (as identified in Part 2),
	the Partner who is responsible for the
	accounts and audit of such Pooled Fund (as
	described in Regulation 7(4) of the
	Regulations)
"Lead Commissioning"	means the mechanism by which the Lead
	Commissioner commissions the Services for
	both the Council and the CCG as further
	detailed in Part 2
"Lead Commissioner	means the Community Care Functions and the
Functions"	NHS Functions in relation to the provision of,
	or making arrangements for the provision of,
	the Services to meet the needs of the Eligible
	Service Users, but excluding the Excluded
	Functions
"Lead Commissioning	means the Lead Commissioning arrangements
Arrangements"	set out in this Agreement and more
	particularly described at Clause 7 (Lead
	Commissioner Arrangements) and Part 2
"Legislation"	means a statute, statutory provision or
	subordinate legislation
"NHS Functions"	means those functions of the CCG specified in
	Regulation 5 of the Regulations as are
	exercised in the provision of, or making
	arrangements for the provision of, the Services,
	excluding the Excluded Functions
"Nominated	means the individual responsible for
	11.7.7.7.7

Commissioning	overseeing specific service programmes as set
Manager"	out in Part 2 in relation to the Partnership
_	Arrangements, having been delegated this
	function by the Nominated Director
"Nominated Director"	means the individual referred to in Clause
	12.1.3 being an officer of the Lead
	Commissioner responsible for managing the
	Pooled Fund(s) and Non Pooled Fund(s) on
	behalf of the Partners and submitting to the
	Partners quarterly reports and annual returns
	and other information, who may in turn
	delegate this function to the relevant
	Commissioning Manager for the Individual
	Service(s)
"Part 2"	means the Schedules of Part 2 of this
	Agreement which detail the Individual Services
"Partners"	means the Council and the CCG and "Partner"
	means either the Council or the CCG; the term
	includes the organisation(s), their employees,
	agents and sub-contractors
"Partnership	has the meaning ascribed to it in Clause 4.2
Arrangements"	
"Performance	means those performance measures in respect
Measures"	of the Partnership Arrangements, as set out in
	Part 2 or as otherwise agreed in writing by the
	Partners
"Pooled Fund"	means the pooled fund in respect of an
	Individual Service as set out in the relevant
	Schedule of Part 2, which is made up of
	Contributions by the Partners and out of which
	payments may be made by the Lead
	Commissioner towards expenditure incurred in
	the exercise of the Lead Commissioner
((Dealed Found	Functions in respect of that Individual Service
"Pooled Fund	means the establishment and maintenance of
Arrangements"	Pooled Funds as described in Clause 5 (Pooled
	Fund Arrangements), Clause 10 (Financial
	Contributions), Clause 11 (Overspends and
((Dealed Found	underspends) and Part 2
"Pooled Fund	shall have the meaning ascribed to it in Clause

Manager"	5.14
"Regulations"	means the NHS Bodies and Local Authorities
	Partnership Arrangements Regulations 2000
	(Statutory Instrument 2000 No. 617) and any
	amendments thereto and subsequent re-
	enactments thereof
"Services"	means the Individual Services together

#### Interpretation

- **1.2** In this Agreement (except where the context otherwise requires):
  - 1.2.1 Any reference to this Agreement includes Parts 2 and 3 of this Agreement and the Schedules of, or to, this Agreement which form part of this Agreement and will have effect as if set out in full in the body of this Agreement but not including the table of contents which is provided for convenience of reference only and will not be construed as part of this Agreement. For the avoidance of doubt, Part 1 (Joint Policy Statement) is included solely for information purposes and is not intended to be legally binding and does not form part of this Agreement;
  - 1.2.2 Any reference to a Schedule or an Appendix is to a Schedule or an Appendix of or to this Agreement;
  - 1.2.3 Any reference to a clause is to a provision of this Agreement that is uniquely identifiable by a preceding number and clauses may be nested so that a clause may contain subordinate clauses each uniquely identifiable by a subordinate preceding number and any reference to a clause includes all other clauses nested within that clause;
  - 1.2.4 Any reference to a paragraph is to a paragraph of a Schedule or an Appendix to this Agreement (as appropriate);

- 1.2.5 Any reference to Legislation will be construed as referring to such Legislation as amended and in force from time to time and to any Legislation which reenacts or consolidates (with or without modification) any such Legislation provided that, unless the Partners agree otherwise, as between the Partners, no such amendment or modification will apply for the purposes of this Agreement to the extent that it would impose any new or extended obligation, liability or restriction on, or otherwise adversely affect the rights of, any Partner;
- 1.2.6 Any reference to a person or body will not be restricted to natural persons and will include natural persons, firms, partnerships, companies, corporations, associations. organisations, governments, states, foundations and trusts (in each whether or not having separate legal personality);
- 1.2.7 Clause headings of all kinds including those that stand above, run into or appear to the side of clauses are provided for convenience of reference only and will not be construed as part of this Agreement or deemed to indicate the meaning of the clauses to which they relate or in any other way affect the interpretation of this Agreement or include the unique identifying numbers that precede every clause;
- 1.2.8 Where any conflict may arise between the provisions contained in this Agreement and any Schedules or other documents referred to herein, the provisions of this Agreement will prevail, except for any Legislation or other law or regulation which will prevail over the provisions of this Agreement;
- 1.2.9 Use of the singular will include the plural and use of the plural will include the singular;

- 1.2.10 Use of any gender will include the other genders;
- 1.2.11 Any phrase introduced by the terms "including", "include", "in particular" or any similar expression will be construed as illustrative and will not limit the sense of the words preceding those terms; and
- 1.2.12 References to a Partner, or any other person, includes a reference to that Partner's or person's successor and permitted assigns.

#### 2. Duration of Agreement

2.1 This Agreement shall come into force on the Commencement Date and shall continue for the Initial Term (and such further period(s) as may be agreed by the Partners pursuant to Clause 3 (Extension of Partnership Agreement), unless terminated earlier in accordance with the terms of this Agreement.

#### 3. Extension of Partnership Agreement

3.1 Subject to this being permissible under the then regime relating to public procurement in force in England and Wales, with effect from the end of the Initial Term of the Agreement, the Partners may extend the period of this Agreement in accordance with this Clause 3 for further period(s) of two (2) years provided that the aggregate of all such extensions does not exceed four (4) years.

#### *Notice of Extension*

3.2 Where a Partner wishes to extend the period of this Agreement pursuant to Clause 3.1, it shall serve not less than twelve (12) months' notice in writing (prior to the date this Agreement is due to expire) to this effect on the other Partner and that other Partner shall respond in writing within thirty (30) days of the date such notice is served as to whether it wishes to agree to such extension.

- 3.3 Where the Partner on whom the notice was served pursuant to Clause 3.2 agrees to the proposed extension, this Agreement shall continue on the same terms as existed on the day before the Agreement would otherwise have expired but for such extension.
- 3.4 Where the Partner on whom the notice was served pursuant to Clause 3.2 declines the proposed extension or fails to give a written response within thirty (30) days of the date the notice is served, this Agreement shall not be extended and shall expire at the end of the Agreement period then current, unless terminated earlier in accordance with the terms of this Agreement.
- 3.5 Extension notices pursuant to Clause 3.2 shall be served on:
  - 3.5.1 The CCG: Chief Officer of NHS Haringey Clinical Commissioning Group.
  - 3.5.2 The Council: Deputy Chief Executive

#### 4. The Partnership Arrangements

- 4.1 The Partners wish to ensure that services for people with health, wellbeing and social care needs are planned, commissioned and provided in an integrated manner. The primary aim of this Agreement is to ensure the most cost-effective use of the combined resources of the Partners to address the health and care needs of people who are their responsibility.
- 4.2 The Partners have agreed that, with effect from the Commencement Date, the partnership arrangements are to comprise:
  - 4.2.1 Lead commissioning and the establishment and maintenance of pooled fund for the commissioning of learning disability services for eligible adults resident in Haringey as set out in Part 2 Schedule 3 and in accordance with the terms of this Agreement;
  - 4.2.2 Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of

- mental health services for eligible adults resident in Haringey as set out in Part 2 Schedule 4 and in accordance with the terms of this Agreement;
- 4.2.3 Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of long term conditions and older people's services, including those services identified in the Better Care Fund 2016/17, for eligible adults resident in Haringey as set out in Part 2 Schedule 5 and in accordance with the terms of this Agreement
- 4.2.4 Joint commissioning and the establishment and maintenance of a pooled fund for the commissioning of child and adolescent mental health services for the residents of the London Borough of Haringey (described in Part 2 Schedule 6 of this Partnership Agreement);
- 4.2.5 Lead commissioning and the establishment and maintenance of a pooled fund for the commissioning of the Independent Domestic Violence Advocacy Service and the Identification and Referral to Increase Safety Service for eligible adults resident in Haringey as set out in Part 2 Schedule 7 and in accordance with the terms of this Agreement.

#### **AIMS AND OBJECTIVES**

- 4.3 The Partners' agreed aims and objectives of the commissioning arrangements (including for the purposes of Regulation 7(3) (a) of the Regulations) are to ensure that:
  - 4.3.1 the commissioning of the Services is based on an agreed picture of needs rather than historical service configurations;
  - 4.3.2 the commissioned Services present good value for money and best value;

- 4.3.3 the Services seek to promote emotional and physical good health and work to overcome social exclusion;
- 4.3.4 the Services are culturally competent in meeting the needs of people from black and minority ethnic communities;
- 4.3.5 a whole systems approach is taken to the commissioning and provision of the Services by preventing duplication of such services and to make more effective use of the current resources (e.g. integrated care pathways);
- 4.3.6 robust arrangements to collect performance management information are established and maintained and that the information is used to evaluate performance against targets, monitoring both the effectiveness of the commissioning process and the commissioned Services, as more particularly described in Part 2 (the "Aims and Objectives").
- 4.4 Nothing in this Agreement shall affect the liabilities of the Partners to any third parties for the exercise of their respective functions and performance of their respective obligations.
- 4.5 On entering into this Agreement, the Partners shall jointly give notification of this Agreement to the Health and Social Care Joint Unit of the Department of Health. The notification shall be in the form annexed hereto as Appendix 3 (Form of Notification to the Department of Health), subject to such amendments as may be agreed in writing between the Partners. The Partners shall arrange for such notification to be updated on an annual basis, so as to reflect any variations to this Agreement.
- 4.6 The Partners may agree to enter into arrangements for the joint commissioning of system-wide initiatives. The terms of any such agreement will be set out in writing by way of a variation to this Agreement, or in a separate written agreement between the Partners.

#### **5 Pooled Fund Arrangements**

- 5.1 The Partners agree that this Clause 5 shall apply where Pooled Funds are to be used in respect of an Individual Service as allowed for in Part 2.
- 5.2 The Partners acknowledge that they are entering into the Pooled Fund Arrangements pursuant to section 75(2)(a) of the 2006 Act and Regulation 7 of the Regulations. The Partners hereby agree that with effect from the Commencement Date they shall establish and thereafter during the period of this Agreement maintain a Pooled Fund for revenue expenditure in respect of the relevant Individual Service (the "Pooled Fund Functions") in accordance with the terms of this Agreement, the Partners being satisfied that the Pooled Fund Functions are a combination of NHS Functions and Social Care Functions.
- 5.3 The Partners agree to develop an annual Joint Strategy and Savings Plan. to ensure that there is transparency over the budgets, investments and savings in respect of the relevant pooled and aligned funds.

#### **Partner Contributions**

- 5.4 The Partners shall make Contributions annually to each Pooled Fund. The Contribution to each Pooled Fund of each Partner shall, for the first Financial Year of the Partnership Arrangements be as set out in the relevant Schedule of Part 2, and thereafter shall be determined in accordance with Clause 10 (Financial Contributions) of this Agreement and the relevant Schedule of Part 2. The Partners may agree in writing that further services become included in the Pooled Fund Functions for meeting the needs of Eligible Service Users where the additional services meet the Aims and Objectives.
- 5.1The persons in respect of which the Pooled Fund Functions may be exercised shall be the Eligible Service Users.
- 5.2The agreed aims and outcomes of the Pooled Fund Arrangements shall be the Aims and the Objectives respectively.

#### Host Partner Responsibilities

- 5.3The "host partner" for the purposes of the Regulations for each Pooled Fund shall be the Lead Commissioner. The Lead Commissioner will comply in all respects with the Regulations, the Guidance and any other relevant laws, regulations or guidance in the exercise of its functions as "host partner".
- 5.4The obligations of the Lead Commissioner as "host partner" pursuant to the Regulations shall be deemed to have been fulfilled if such reports, returns and information as are referred to therein are submitted to the Joint Executive Team (or successor body) by the Nominated Director or Nominated Commissioning Manager in accordance with the timings set out in the Regulations.
- 5.5The standing orders and standing financial instructions of the Lead Commissioner as notified to the other Partner from time to time shall apply to the management of the Pooled Fund.
- 5.6The Lead Commissioner shall be responsible for establishing the necessary financial and administrative support to enable the effective efficient management and effective monitoring and audit of the Pooled Fund.
- 5.7The Lead Commissioner shall also be responsible for establishing appropriate accounting arrangements for any Contributions transferred by the other Partner to enable effective monitoring and audit, and to comply with all relevant NHS or local authority guidance, including without limitation those relating to controls assurance. These arrangements shall comply with the relevant partner's standing orders and rule so as to be within vires of that partner's Constitution.
- 5.8The Lead Commissioner shall provide such information as deemed necessary by the Partners and the Joint Executive Team to enable such effective monitoring and reporting.
- 5.9The Lead Commissioner shall provide the other Partner with the necessary information it requires to meet the other Partner's controls assurance requirements.

Pooled Fund Manager's Responsibilities

- 5.10 The Lead Commissioner shall appoint the Nominated Commissioning Manager as the "pooled fund manager" for the purposes of the 7(4) of the Regulations for each of the Pooled Funds in respect of each Individual Service (the "Pooled Fund Manager") and the Pooled Fund Manager will be responsible for:
  - 5.10.1effectively and efficiently managing the Pooled Fund on behalf of the Partners;
  - 5.10.2authorising payments from the Pooled Fund in accordance with the Pooled Fund Functions and description of the Individual Services, as set out in the Schedules at Part 2;
  - 5.10.3submitting quarterly reports and annual returns on the relevant Pooled Fund in accordance with the Guidance and the Regulations and setting out in detail the income and expenditure from the Pooled Fund and other information by which the Joint Executive Team can monitor the use and effectiveness of the Pooled Fund;
  - 5.10.4ensuring that actions taken in respect of the relevant Pooled Fund are in line with the annual Joint Strategy and Savings Plan
  - 5.10.5ensuring that management arrangements and reporting for the Pooled Fund comply with audit requirements.
- 5.11 The Pooled Fund Manager shall be responsible for managing the Budget of the Pooled Fund and forecasting and reporting to the Joint Executive Team upon the targets and information in accordance with the relevant Schedule of Part 2 and any Performance Measures or further targets which the Partners may agree from time to time. Reporting will include progress against the agreed Services objectives plus information on actual or likely overspends and underspends, this to include monthly reporting in the case of any variances of or in excess of plus or minus 1% of an agreed Budget.

- 5.12 Where the Partners agree in writing, and in accordance with the terms of this Agreement, the Partners shall be jointly responsible (in the proportions of their respective Contributions to the Pooled Fund for the current Financial Year) for any costs, claims, expenses or liabilities in excess of the Pooled Fund at any time incurred.
- 5.13 The Partners will provide whatever information is deemed necessary to enable effective auditing of the Pooled Fund. The Lead Commissioner will arrange for the audit of the accounts of the Pooled Fund Arrangements each year and will require the Audit Commission (or successor body) to make arrangements to certify an annual return of those accounts under section 28(1) (d) of the Audit Commission Act 1998.

Use of Pooled Funds

#### 5.14 The monies in the Pooled Funds:

- 5.14.1may be expended on the Functions in such proportions as the Partners shall agree is necessary to undertake the Lead Commissioner Functions and to procure or otherwise provide the Services;
- 5.14.2shall be spent in accordance with any restrictions agreed in writing between the Partners from time to time; and
- 5.14.3 are specific to the Partnership Arrangements and shall not be used for any other purpose.

# 6. Aligned Fund Arrangements

6.1 The Partners agree that this Clause 6 shall apply where Aligned Funds are to be used in respect of an Individual Service as identified in Part 2.

6.2 The Partners hereby agree that with effect from the Commencement Date they shall establish and thereafter during the period of this Agreement maintain an Aligned Fund for revenue expenditure incurred in the exercise of the Lead Commissioner Functions in respect of the relevant Individual Service (the "Aligned Fund Functions") in accordance with the terms of this Agreement, the Partners being satisfied that the Aligned Fund Functions are a combination of NHS Functions and Social Care Functions.

#### **Partner Contributions**

- 6.3 The Partners shall make Contributions annually to each Aligned Fund. The Contribution to each Aligned Fund of each Partner shall, for the first Financial Year of the Partnership Arrangements be as set out in the relevant Schedule of Part 2, and thereafter shall be determined in accordance with Clause 10 (Financial Contributions) of this Agreement and the relevant Schedule of Part 2. The Partners may agree in writing that further services become included in the Aligned Fund Functions for meeting the needs of Eligible Service Users where the additional services meet the Aims and Objectives.
- 6.4 The persons in respect of which the Aligned Fund Functions may be exercised shall be the Eligible Service Users.
- 6.5 The agreed aims and outcomes of the Aligned Fund Arrangements shall be the Aims and the Objectives respectively.
- 6.6 The standing orders and standing financial instructions of the Lead Commissioner as notified to the other Partner from time to time shall apply to the management of the Aligned Fund.

## Lead Commissioner Responsibilities

6.7 The Lead Commissioner shall be responsible for establishing the necessary financial and administrative support to enable the effective efficient management and effective monitoring and audit of the Aligned Fund.

- 6.8 The Lead Commissioner shall also be responsible for establishing appropriate accounting arrangements for any Contributions transferred by the other Partner to enable effective monitoring and audit, and to comply with all relevant NHS or local authority guidance, including without limitation those relating to controls assurance. These arrangements shall comply with the relevant partner's standing orders and rule so as to be within vires of that partners Constitution.
- 6.9 The Lead Commissioner shall provide such information as deemed necessary by the Partners and the Joint Executive Team (or successor body) to enable such effective monitoring and reporting.
- 6.10 The Lead Commissioner shall provide the other Partner with the necessary information it requires to meet the other Partner's controls assurance requirements.
  - Nominated Commissioning Manager Responsibilities
- 6.11 The Lead Commissioner shall appoint the Nominated Commissioning Manager as the manager for each of the Aligned Funds in respect of each Individual Service Manager will be responsible for:
  - 6.11.1effectively and efficiently managing the Aligned Fund on behalf of the Partners;
  - 6.11.2ensuring that actions taken in respect of the relevant Aligned Fund are in line with the annual Joint Strategy and Savings Plan
  - 6.11.3authorising payments from the Aligned Fund in accordance with the Aligned Fund Functions and description of the Individual Services, as set out in the Schedules at Part 2;
  - 6.11.4setting out in detail the income and expenditure from the Aligned Fund and other information by which the Joint Executive Team can monitor the use and effectiveness of the Aligned Fund;

- 6.11.5ensuring that management arrangements and reporting for the Aligned Fund comply with audit requirements.
- 6.12 The Nominated Commissioning Manager shall be responsible for managing the Budget of the Aligned Fund and forecasting and reporting to the Joint Executive Team upon the targets and information in accordance with the relevant Schedule of Part 2 and any Performance Measures or further targets which the Partners may agree from time to time. Reporting will include progress against the agreed Services objectives plus information on actual or likely overspends and underspends, this to include monthly reporting in the case of any variances of or in excess of plus or minus 1% of an agreed Budget.
- 6.13 Where the Partners agree in writing, and in accordance with the terms of this Agreement, the Partners shall be jointly responsible (in the proportions of their respective Contributions to the Aligned Fund for the current Financial Year) for any costs, claims, expenses or liabilities in excess of the Aligned Fund at any time incurred.

## 7. Lead Commissioner Arrangements

- 7.1 The Partners agree that with effect from the Commencement Date the Partners shall enter into Lead Commissioning Arrangements, as set out in Part 2, in accordance with this Agreement, the Regulations and the Guidance. For each Individual Service, the Partner which shall be the Lead Commissioner and shall exercise the NHS Functions in conjunction with the Social Care Functions will be identifed in the relevant Schedule of Part 2.
- 7.2 The persons in respect of whom the Lead Commissioner may carry out Lead Commissioning shall be the Eligible Service Users.
- 7.3 The agreed aims and outcomes of the Lead Commissioner Arrangements shall be the Aims and the Objectives.

- 7.4 The Lead Commissioner shall in performing the Lead Commissioner Functions comply with the requirements of this Agreement, the Regulations, the Guidance and any other relevant laws, regulations or other governmental guidance.
- 7.5 Excluding any of the Services which are commissioned from a Pooled Fund, the Lead Commissioner may only commission Services under the NHS Function from the CCG's Contributions for the relevant Individual Service and under the Community Care Function from the Council's Contributions for the relevant Individual Service.
- 7.6 The Lead Commissioner shall, subject to the provisions relating to overspends and underspends in Clause 11 below, only commission Individual Services using funds from the corresponding Individual Service Budget.
- 7.7 The Nominated Commissioning Manager for each Individual Service or her delegated representative shall be the person responsible for tendering contracts for that Individual Service with any appropriate providers on behalf of the Partners. All contracts or service level agreements for jointly commissioned services will be entered into in the name of and executed by the Lead Commissioner.
- 7.8 Where the Council is the Lead Commissioner, it shall ensure that all contracts that include provision to commission the Services under the NHS Functions shall include a provision that those parts of contracts which relate to the commissioning of the Services under the NHS Function shall upon expiry or termination of this Agreement either expire or terminate or, at the sole option of the CCG, be assigned from the Council to the CCG upon the same terms mutatis mutandis as the original contract.

7.9 Where the CCG is the Lead Commissioner, it shall ensure that all contracts that include provision to commission the Services under the Community Care Function shall include a provision that those parts of contracts which relate to the commissioning of the Services under the Local Authority Function shall upon expiry or termination of this Agreement either expire or terminate or, at the sole option of the Council, be assigned from the CCG to the Council upon the same terms mutatis mutandis as the original contract.

## 8. Staffing Arrangements

- 8.1 The Lead Commissioning Functions will be carried out by a variety of staff within the partner's organisations. The partnership arrangements were already in place between the Council and the CCG and therefore no staff will transfer from one party to another on commencement of the new Agreement.
- 8.2 In the event that upon termination or expiry of this Agreement, the Transfer of Undertakings (Protection of Employment)
  Regulations 2006 (the "Regulations") is deemed to apply, then the Partners will be entitled to rely upon the following indemnities:

#### Indemnities in favour of the Transferee

- 8.2.1 The Partner from whom employees will transfer pursuant to the Regulations (the "Transferor") shall indemnify and hold harmless the Partner to whom employees will transfer pursuant to the Regulations (the "Transferee") against any claims that the Transferee incurs or suffers from relating to:
  - 8.2.1.1 a determination or allegation that the employment of any of the Transferor's employees transfers to the Transferee pursuant to the Regulations in connection with the operation of this Agreement; and
  - 8.2.1.2 any act, fault or omission (or any alleged act, fault or omission) of the Transferor in relation to any employee or former employee of the

Transferor whether arising prior to or after the transfer date (including, without limitation, any unfair dismissal liabilities);

### Indemnities in favour of the Transferor

- 8.2.2 The Transferee shall indemnify and hold harmless the Transferor against any claims that the Transferor incurs or suffers from or relating to, but without limitation, any proposed changes to the terms and conditions of employment of the Transferor's employees, imposed by the Transferee.
- 8.3 For the avoidance of doubt, there is intended to be no double recovery under the indemnities set out in Clause 8.2
- 8.4 The Partners may agree to the secondment of staff to carry out the Lead Commissioner Functions. The terms of any such agreement will be set out in writing by way of a variation to this Agreement, or in a separate written agreement between the Partners.
- 8.5 The Partners may agree to jointly appoint staff to carry out the Lead Commissioner Functions. The terms of any such agreement will be set out in writing by way of a variation to this Agreement, or in a separate written agreement between the Partners

### 9. Charging

9.1 The Council retains the power to charge Eligible Service Users for certain of its functions and it is agreed that in accordance with the Guidance the income therefrom shall be paid to the Council, and the Council shall not account for such income in calculating its contribution to the Pooled Funds, which shall be paid by the Council gross. The Partners shall establish and maintain a charging policy and protocol to ensure that the delivery of health care through the performance of any NHS Functions pursuant to this Agreement shall remain free at the point of delivery whilst ensuring that effective procedures exist to facilitate the exercise by the Council of its charging function.

- 9.2 The Partners acknowledge that there may be occasions where an adjustment to the Pooled Funds is required to reflect the relationship between income (held outside of the Pooled Funds) and expenditure (within the Pooled Funds) where, for example, there are significant reductions or increases in activity leading to variations in income and expenditure.
- 9.3 Where a package of NHS Functions commissioned services and Social Care Functions commissioned services are being provided to an Eligible Service User and the Social Care Functions commissioned services are being charged, the care management team responsible for the care of the said Eligible Service User will ensure that it is explained to the Eligible Service User as early as practically possible that the NHS Functions commissioned services continue to be provided free to avoid any misunderstanding that the NHS Function commissioned services are being charged for.

### 10. Financial Contributions

- 10.1 The Partners shall no later than 1<sup>st</sup> April of each Financial Year during the period of this Agreement confirm their respective Contributions to each Pooled Fund for that Financial Year.
- 10.2 The Partners shall use their reasonable endeavours in each Financial Year during the period of this Agreement to agree draft Budgets by each 1<sup>st</sup> February for the following Financial Year.
- 10.3 The Contributions by the Council and by the CCG to the Pooled Funds and the Aligned Funds for the period from the Commencement Date to the end of the first Financial Year are set out in Part 2.
- 10.4 When determining the Partners' Contributions to the Pooled Funds and the Aligned Funds in Financial Years subsequent to the first Financial Year, it is the intention of the Partners, in normal circumstances, to apply the following principles of joint business planning to provide assurance about the adequacy of resources:

- 10.4.1 Identifying prevailing levels of activity and cost drivers for the services to be provided;
- 10.4.2 Identifying trends and other financial and non-financial factors likely to influence costs of the services;
- 10.4.3 Identifying the scope for securing efficiencies and synergies in the delivery of services; and
- 10.4.4 Considering the affordability of Partner Contributions in the context of the Joint Strategy and Savings Plan, overall available resources and their prioritisation.
- In determining the required budget for the year and the relevant Partner Contributions, the Partners shall negotiate and jointly agree appropriate changes in the Individual Services, including the identification of efficiencies and management actions so that expenditure will be covered by the Partners' Contributions for the new Financial Year. These changes will be reported as part of the formal reporting process.

### 11. Overspends and underspends

- 11.1 Where in the course of a Financial Year it appears that an overspend of any Individual Service Budget is likely at the end of the said Financial Year and the Partners have recognised that overspend, the Joint Executive Team will manage the Individual Service Budget by, in sequential order:
  - 11.1.1 taking action to reduce expenditure;
  - 11.1.2 identifying underspends that can be vired; and
  - 11.1.3 asking for greater Contributions from the Partners;
- 11.2 Anticipated overspends of Individual Service Budgets that are part of a Pooled Fund will be apportioned in accordance with the percentage Contribution of each Partner to the Individual Service

- Budget unless the Partners agree in writing to an alternative approach.
- 11.3 Anticipated overspends of Individual Service Budgets that are part of an Aligned Fund will be apportioned on a case by case basis following joint agreement between the Partners.
- 11.4 Where in the course of a Financial Year it appears that an underspend of any Individual Service Budget is likely at the end of the said Financial Year, the Joint Executive Team will manage the Individual Service Budget by, in sequential order:
  - 11.3.1 viring to rectify overspends
  - 11.3.2 returning their respective Contributions to the Partners proportionate to their respective Contributions, in order to meet individual cost pressures;
  - 11.3.3 agreeing improvements to the Services; and
  - 11.3.4 carrying forward for use against any previously agreed objectives for future Financial Years
- 11.5 The Partners shall not make any reductions to their respective funding levels until it has been agreed through the Clinical Commissioning Group's Governing Body for the Clinical Commissioning Group's investment level and the Council's Cabinet or relevant Cabinet Member for the Council's funding level.

  Neither Partner will reduce their Contribution without giving the other Partner not less than six (6) months' written notice of their intention to do so, and each party should have regard to any representations or observations made by the other party.
- 11.6 Should exceptional circumstances require significant unilateral change to funding levels during a financial year, outwith the agreed Joint Strategy and Savings Plan, the financial implications of any contractual commitments or other unavoidable financial impact to a partner will be met by the organisation making the unilateral funding reduction.

11.7 Where one Partner provides to the other Partner a taxable supply, the Partner providing that taxable supply will provide the other Partner with a Value Added Tax invoice for that taxable supply. The Partners confirm that the Partnership Arrangements have not been designed to avoid tax in any way. These arrangements may with the agreement of the Partners be amended from time to time in accordance with any advice and options for local protocols offered from HM Customs and Excise under guidance affecting partnership arrangements.

# 12. Capital Purchases

12.1 This Agreement does not provide any mechanism for making capital purchases. If the Partners decide at any time throughout the duration of this Agreement that it is necessary to make capital purchases then the Partners will agree this separately in writing.

# 13. Governance arrangements

13.1 Oversight of the Partnership Arrangements will be carried out by the Finance and Performance Partnership Board which will meet at least quarterly, in February, May, August and December. The Board will be co-chaired by a GP Governing Body Member and by a Member of the Council. The membership will comprise the following:

### From the CCG:

- GP Governing Body Member (the "Co-Chair")
- Lay Member of the Governing Body who shall be qualified for membership due to holding qualifications, expertise or experience such as to enable him or her to express informed views about financial management and audit matters and who shall lead on audit, remuneration and conflict of interests matters (the "Deputy Chair")
- Accountable Officer
- Chief Finance Officer
- Director of Commissioning

### From the Council:

- the Lead Member for Adults and Health
- Deputy Chief Executive
- Assistant Director of Commissioning
- Director of Adult Services
- Assistant Director of Finance
- 13.1.1The quorum for the Partnership Board is at least three members from the CCG including a GP or Lay GB member and one CCG officer) and three members from Haringey Council (including the lead Member for Adults and Health and one Council officer).
- 13.1.2The Finance and Performance Partnership Board will have delegated approval from the CCG Governing Body to make financial allocation decisions relating to the Section 75 Pooled Budgets to an agreed level.
- 13.1.3The Finance and Performance Partnership Board will have delegated approval from the Council by the delegated budgetary authority vested in the council members of the committee to make financial allocation decisions relating to the Section 75 Pooled Budgets.
  - For financial issues outwith the delegated authority of the Board, the Board will make recommendations to the CCG Governing Body and the Council's Cabinet.
- 13.2 Reporting to the Finance and Performance Partnership Board will be the Joint Executive Team, which is the officer group with oversight of the Partnership Arrangements. The Team will be cochaired by the Deputy Chief Executive of the Council and the Chief Officer of the CCG. In addition to the co-chairs, the membership of the Joint Executive Team will include senior officers of the CCG and the Council.
- 13.2.1The Lead Commissioners will report to the Joint Executive Team for both their pooled fund manager and lead commissioner functions and report on their areas of responsibility as required.

- 13.2.3A Joint Finance and Commissioning Group will meet at least every two months to monitor expenditure and performance of the Partnership Arrangements and prepare reports to the Joint Executive Team.
- 13.2.4Monthly monitoring of activity and expenditure will be undertaken by the Lead Commissioner so that early warning can be given and action taken to address any concerns arising.
- 13.2.5An annual report on the implementation of this Agreement shall be provided to the Health and Wellbeing Board.
- 13.2.6Individual Services may also wish to report annually to the service specific partnership boards on the delivery of the Aims and Objectives through the mechanism of this Agreement.
- 13.2.7The role of the Deputy Chief Executive of the Council and of the Chief Officer of the CCG shall be to:
  - 13.2.7.1 resolve jointly any actual or potential conflicts of interest relating to this Agreement;
  - 13.2.7.2 address sub-standard performance as described in Clause 13 (Standards of Service and Monitoring);
  - 13.2.7.3 agree strategies for media contact;
  - 13.2.7.4 receive notices served on *their respective Partner Organisation*; and
  - 13.2.7.5 take part in the first stage of the dispute resolution procedure set out in Clause 14 (Governing Law and Dispute Resolution);

# 14. Standards of Service and Monitoring

14.1 In the event that either Partner shall have any concerns about the operation of the Partnership Arrangements or the standards achieved in connection with the carrying out of the Partnership Arrangements it may convene a review with the other Partner with a view to agreeing a course of action to resolve such concerns.

## Performance measures

- 14.2 The Partners will be accountable for the efficiency and effectiveness of the commissioning process and for Services commissioned under this Agreement by reference to Performance Measures. The Partners will monitor the effectiveness of the Partnership Arrangements and use measures of performance to develop their work. The Performance Measures will demonstrate:
  - 14.2.1 how far the aims of the Partnership Arrangements are being achieved;
  - 14.2.2 the extent to which the outputs including timescales and milestones are being met;
  - 14.2.3 the extent to which agreed Aims and Objectives are being fulfilled, and targets met;
  - 14.2.4 the financial inputs and outputs;
  - 14.2.5 the extent to which the exercise of the flexibilities in Section 75 of the 2006 Act is the reason for improved performance, or a reduction in the performance of the Services;

- 14.2.6 how the Partnership Arrangements compare with the previous arrangements, and other approaches to providing the Services.
- 14.3 The Partners shall each exercise the required degree of care, skill and diligence in accordance with best practice in relation to performance of their duties under this Agreement, and will meet their obligations under this Agreement in accordance with the relevant laws, regulations and guidance.
- 14.4 The Partners shall review the operation of the Partnership Arrangements and all or any procedures or requirements of this Agreement on the coming into force of any relevant statutory or other Legislation or guidance affecting the Partnership Arrangements so as to ensure that the Partnership Arrangements comply with such Legislation.

Best value duty

- 14.5 The Council is subject to the Best Value Duty. The Social Care Functions will be subject at all times to compliance with the Best Value Duty.
- 14.6 The CCG shall ensure that any requirements which the Council reasonably requires to meet its Best Value Duty are incorporated and reflected in its delivery and performance of the Social Care Functions. This is only insofar as this is subject to the Council's Contributions being sufficient to cover any increased costs. For the avoidance of doubt, this may include efficiency savings or reconfiguration of the Services and the Partners shall undertake any appropriate consultation prior to implementation.

Clinical governance duty

- 14.7 The Council shall ensure that any of the Services commissioned through this Agreement comply with expected requirements for clinical governance and controls assurance to which the CCG is subject. The CCG is subject to a duty of clinical governance, which (for the purposes of this Agreement) shall be defined as a framework through which it is accountable for assuring the quality of services commissioned and to promote a continuous improvement and innovation with respect to safety of services, clinical effectiveness and patient experience. The Council acknowledges that clinical governance (as described above) applies to the treatment of NHS patients. Such patients are entitled to expect to receive services which are part of a clinical governance system irrespective of where they are treated. The Partnership Arrangements will therefore be subject to ensuring that there are clinical governance obligations included in contracts commissioned by the Lead Commissioner where relevant to the particular services commissioned. The Council shall use reasonable endeavours to co-operate with all reasonable requests from the CCG, which the CCG considers necessary in order to fulfil its clinical governance obligations.
- 14.8 Where the Council, acting as Lead Commissioner, is undertaking procurement and contracting on behalf of the CCG, the form of contract and performance requirements therein will be developed with regard to the requirements of NHS contracts and of the CCG.
- 14.9 For the avoidance of doubt, this Agreement in no way releases either Partner from any requirement to comply with the general law or any internal standing order, by-law, policy, financial procedure or decision of the Council or the CCG which is inconsistent with this Agreement.

- 14.10 Each Partner shall be entitled to make representations and recommendations to the other Partner relating to the other Partner's performance of its obligations under this Agreement. Each Partner will in good faith give due regard to the other Partner's representations and recommendations, and shall promptly respond, in writing, giving reasons why such representations and/or recommendations were or were not followed.
- 14.11 Sub-standard performance will in the first instance be addressed through the Joint Executive Team and thereafter referred as indicated in Clause 15 below.

## 15. Governing Law and Dispute Resolution

- 15.1 This Agreement, and any dispute or claim arising out of or in connection with it or its subject matter, shall be governed and construed in accordance with English Law and subject to the exhaustion by the Partners of the dispute resolution procedure set out in this Clause 15, the Partners hereby submit to the exclusive jurisdiction of the English courts.
- 15.2 Any dispute concerning this Agreement shall be first referred in writing to the Deputy Chief Executive for the Council and the Chief Officer for the CCG who shall enter into good faith negotiations to resolve the matter.
- 15.3 In the event that the dispute remains unresolved on the expiry of twenty eight (28) days from the date of the referral under Clause 14.2, or such longer period as the Partners may agree, the dispute shall be referred to the Cabinet Member for Adult Social Care and Health, or for Children's Services (as appropriate), and the Chair of the CCG who shall enter into good faith negotiations to resolve the matter.
- 15.4 In the event that the dispute remains unresolved on the expiry of twenty eight (28) days from the date of the referral under Clause 14.2, or such longer period as the Partners may agree, the Partners shall jointly refer the dispute to a mediator appointed by the Centre for Effective Dispute Resolution ("CEDR").

- 15.5 The mediator shall determine the rules and procedures by which the mediation shall be conducted save that:
  - 15.5.1 each Partner shall be entitled to make a written statement of its case to the mediator prior to the commencement of the mediation, provided that such statement shall be provided to the mediator not less than fourteen (14) days or such other period as may be agreed by the mediator before the mediation is to commence; and
  - 15.5.2 within fourteen (14) days of the conclusion of the mediation the mediator shall provide a written report to the Partners which report shall set out the nature of the dispute and the nature of its resolution if any.
- 15.6 The mediator shall be entitled to be paid their reasonable fee, which the Partners shall pay in equal shares.
- 15.7 Neither Partner may commence court proceedings in relation to any dispute concerning this Agreement until fourteen (14 days) after mediation in accordance with Clause 14.5 has failed to resolve the dispute, provided that either Partner's right to issue proceedings is not prejudiced by a delay and nothing in this Clause 14 shall prevent either Partner applying to the court for injunctive or other interim or equitable relief.

### 16. Complaints

- 16.1 As soon as reasonably practicable following the Commencement Date, the Partners will agree and operate a joint complaints system relating to the Lead Commissioner Functions. The application of such a joint complaints system will be without prejudice to a complainant's right to use either of the Partners' statutory complaints procedures where applicable.
- 16.2 Prior to the Partners agreeing a joint complaints system or if the Partners agree to cease operating any such joint complaints

system (without agreeing a replacement system), the following will apply:

- 16.2.1 where a complaint wholly relates to one or more of the Council's Social Care Functions it shall be dealt with in accordance with the statutory complaints procedure of the Council;
- where a complaint wholly relates to one or more of the CCG's NHS Functions, it shall be dealt with in accordance with the statutory complaints procedure of the CCG;
- where a complaint relates partly to one or more of the Council's Social Care Functions and partly to one or more of the CCG's NHS Functions then a joint response will be made to the complaint by the Council and the CCG, in line with local joint protocol;
- 16.2.4 where a complaint cannot be handled in any way described above or relates to the operation of the Partnership Arrangements by the Joint Executive Team or the content of this Agreement, then the Joint Executive Team will set up a complaints subgroup to examine the complaint and recommend remedies.
- 16.3 All complaints relating to the Lead Commissioner Functions shall be reported by the Partners to the Joint Executive Team and on to the Finance and Performance Partnership Board as appropriate. .

# 17. Regulation and Inspection

17.1 The Partners shall cooperate with any investigation undertaken by the Care Quality Commission, the Health Service Commissioner and/or the Local Government Commissioner for England or any regulatory authority/body.

The Partners shall cooperate with any audit undertaken by the Audit Commission (or any successor body), the Department of Health, the NHS Commissioning Board and/or any local government audits.

# 18. Information Sharing

- 18.1 Both Partners shall follow and ensure that the Partnership Arrangements comply with all Legislation, regulations and guidance on information sharing produced by the Government.
- 18.2 The Partners shall establish and keep operational and ensure that there are kept operational:
  - 18.2.1 procedures (including forms) for handling Eligible Service User access and consent;
  - 18.2.2 documentation for Eligible Service Users which explains their rights of access, the relevance of their consent, rules and limits on confidentiality, and how information about them is treated; and
  - 18.2.3 such additional policies procedures and documentation as shall be necessary in order to meet the purposes, guidance and requirements of Government and of all relevant data protection Legislation as they apply to the Partners and the Partnership Arrangements.
- 18.3 The Partners shall in the performance of their obligations under this Agreement comply with the Information Sharing Agreements in place between the council and CCG.

### 19. Serious and Untoward Incidents

#### **Adults**

19.1 Both Partners acknowledge that the Safeguarding Vulnerable Groups Act 2006 and Multi-Agency Policy and Procedures to Protect Vulnerable Adults from Abuse shall apply to the Services.

- The Partners agree that any clinical governance incidents shall be investigated by the CCG.
- 19.2 The Partners acknowledge that serious and untoward incidents may occur in relation to the Services. In the case that the allegation relates to:
  - 19.2.1 the Services, then the allegation shall be handled in accordance with the relevant Partner's serious and untoward incident policy;
  - 19.2.2 if the allegation refers to a Partner itself then the allegation shall be handled in accordance with the Council's serious and untoward incident policy.
- 19.3 Any incidents being investigated by a Partner shall be notified as soon as reasonably practical by that Partner to the Joint Executive Team, who shall be kept informed of all stages of the investigations.
- 19.4 The Partner leading the investigation shall make the Council's and CCG's Press Office (or equivalent) aware of any situations that may have an impact on the Council or CCG.

#### Children

- 19.5 Both Partners acknowledge that the Children Acts 1989 and 2004 apply to the Services. All Services shall adhere to the current statutory framework (Working Together to Safeguard Children: A guide to inter-agency working to safeguard and promote the welfare of children, HM Government, March 2015) and London Child Protection Procedures.
- 19.6 Any serious incidents regarding children that involve Individual Services shall be investigated in accordance with Legislation, London Child Protection Procedures and the relevant Partner's serious and untoward incident policy.
- 19.7 Where an allegation relates to a member of staff from one of the Partners itself, then the case shall be referred to the Local

- Authority Designated Officer for Allegations against staff working with children.
- 19.8 Any serious incidents involving children or the death of a child known to Individual Services shall be reported to the Designated Nurse for Safeguarding Children for the CCG and the Head of Children Safeguarding for the Council.
- 19.9 In the event of a death or serious injury of a child, the Local Safeguarding Children Board shall consider whether a serious case review is required in accordance with Legislation. Both Partners shall ensure that full cooperation is given to the review. The CCG shall lead the review on behalf of health organisations within the terms of reference set by the Local Safeguarding Children Board.

#### Assistance

19.10 Each Partner shall provide to the other, all reasonable assistance required in relation to the investigation of any serious and untoward incident in relation to the Services.

### 20. Termination

- 20.1 Either Partner may:
  - 20.1.1 terminate this Agreement; or
  - 20.1.2 terminate this Agreement solely in so far as it relates to an Individual Service or Individual Services (in which case the provisions of this Agreement as to termination shall mutatis mutandis apply),

by giving not less than twelve (12) months' written notice to the other Partner.

- 20.2 Either Partner (the "First Partner") may terminate this Agreement by giving not less than three (3) months' notice in writing to the other Partner if:
  - 20.2.1 the Partners cannot agree the Budget for any

# subsequent Financial Years;

- 20.2.2 the other Partner commits a material breach of a provision of this Agreement and (where such breach is capable of remedy) fails to remedy such breach within two calendar months of a written notice being given which requires such breach to be remedied and which states that it is the intention of the notifying Partner to terminate this Agreement forthwith if the breach is not so remedied;
- 20.2.3 the other Partner commits a material breach of a provision of this Agreement which is not capable of remedy;
- 20.2.4 the Services persistently fail to meet the Performance Measures or any standards required by law or guidance or which have been agreed by the Partners;
- 20.2.5 the other Partner suffers an Event of Force Majeure (as defined in Clause 21.16.1) and such Event of Force Majeure persists for more than thirty (30) days following the service of the notice referred to at Clause 21.16.4.2;
- 20.2.6 the First Partner's fulfilment of its obligations under this Agreement would be in contravention of any guidance from any Secretary of State issued after the date hereof;
- 20.2.7 the fulfilment of the Partnership Arrangements would be ultra vires; or
- 20.2.8 the Partners are unable to agree a variation to this Agreement in accordance with Clause 21.3 (Entire Agreement, Variations and Change Control) so as to enable either/both Partners to fulfil its/their obligations in accordance with law and guidance.

- 20.3 Where this Agreement is terminated by a Partner under either Clause 20.1 or 20.2 (Termination) on the other Partner, each Partner shall (unless the Partners agree in writing otherwise) continue to perform its obligations under this Agreement throughout the relevant termination notice period.
- 20.4 Upon termination or expiry of this Agreement howsoever occurring, the Partners will be entitled to a proportion of any monies held by the Lead Commissioner with regard to any of the Individual Services included in Part 2. The entitlement with regard to each Pooled Fund will be in proportion to each Partner's contribution to that Pooled Fund and the Lead Commissioner(s) will pay such amount to the other Partner within thirty (30) days of the date that this Agreement terminates or expires, subject always to the terms in relation to the continuing liabilities set out at Clause 19.5 below.
- 20.5 Upon expiry or termination of this Agreement for any reason whatsoever the following shall apply:
  - 20.5.1 The Council and the CCG shall continue to be liable to purchase the various Individual Services set out in Part 2 in accordance with the terms of this Agreement to fulfil all existing obligations to third parties;
  - 20.5.2 The Partners shall remain liable to operate the Pooled Fund and joint commissioning arrangements in accordance with the terms of this Agreement so far as is necessary to ensure fulfilment of their obligations;
  - 20.5.3 Each Partner shall remain liable to contribute that proportion of the cost of each Individual Service which either is its proportionate Contribution in the current or most recent Financial Year. If such Contribution has not at the date of notice of termination yet been confirmed, the Partners' liability will be based on their respective contributions in the immediately preceding Financial Year;

- 20.5.4 the Partners agree that they will work together and cooperate to ensure that the winding down and disaggregation of the integrated and joint activities to the separate responsibilities of the Partners is carried out smoothly and with as little disruption as possible to Eligible Service Users, employees, the Partners and third parties;
- 20.5.5 Any assets purchased from any of the Pooled Fund will be disposed of by the relevant Lead Commissioner for the purposes of meeting any of the costs of winding up the Services or where this is not practicable such assets will be shared proportionately between the Council and the CCG according to the level of past contributions to the Pooled Fund;
- 20.5.6 upon expiry or termination of this Agreement, monies in Pooled Fund shall continue, notwithstanding termination, to be used by the Pooled Fund Manager to pay for any of the Services delivered by third parties under contracts approved by the Joint Executive Team. Thereafter any underspend (including any interest) shall be returned to the Partners pro rata to their Contribution. Any overspend shall be borne by the Partners pro rata to their Contributions provided that where and to the extent any overspend is caused or contributed to by either Partner acting in breach of the terms of this Agreement, such Partner shall be fully responsible for such element of the overspend;
- 20.5.7 the Joint Executive Team shall continue to operate for the purposes of functions associated with this Agreement for the remainder of any contracts and commitments relating to this Agreement; and
- 20.5.8 expiry or termination of this Agreement shall have no effect on the liability of any rights or remedies of either Partner already accrued, prior to the date upon which such expiry or termination takes effect.

20.6 Where a Partner is entitled to terminate this Agreement pursuant to Clause 19.2 and the circumstances giving rise to such right relate to a particular Individual Service or Individual Services, the Partner may at its sole option choose to terminate this Agreement solely in so far as it relates to such Individual Service or Individual Services and the provisions of this Agreement as to termination shall mutatis mutandis apply.

# 21. Indemnity and Limitation of Liability

- 21.1 Each Partner (the "Indemnifying Partner") will fully indemnify the other and its staff, officers and agents (the "Indemnified Partner") against all losses, costs, expenses, damages, liabilities, actions, claims or proceedings at common law or under Legislation which arise as a result of or in connection with any act, default, negligence, breach of contract or breach of statutory duty on the part of the Indemnifier, its staff, officers or agents, except and to the extent that such losses, costs, expenses, damages, liabilities, actions, claims or proceedings arise out of the act, default, negligence, breach of contract or breach of statutory duty on the part of the Indemnified Partner.
- 21.2 Neither Partner excludes or limits its liability for death or personal injury caused by negligence, or fraudulent misrepresentation.
- 21.3 Subject to Clause 21.2, neither Partner will be liable for any indirect losses suffered by the other Partner whether such losses or the potential for such losses were made known to the Partner or not and the limit of each Partner's aggregate liability to the other under this Agreement in any twelve month period shall not exceed one million pounds (£1,000,000). For the purposes of this Clause 21.3, twelve month periods shall be measured from the Commencement Date and anniversaries thereof.
- 21.4 If any third party makes a claim or intimates an intention to make a claim against either Partner, which may reasonably be considered as likely to give rise to an indemnity under Clause 20.1, the Indemnified Partner that may claim against the Indemnifying Partner will:

- 21.4.1 as soon as reasonably practicable give written notice of that matter to the Indemnifying Partner specifying in reasonable detail the nature of the relevant claim;
- 21.4.2 not make any admission of liability, agreement or compromise in relation to the relevant claim without the prior written consent of the Indemnifying Partner (such consent not to be unreasonably conditioned, withheld or delayed);
- 21.4.3 give the Indemnifying Partner and its professional advisers reasonable access to its premises and personnel and to any relevant assets, accounts, documents and records within its power or control so as to enable the Indemnifying Partner and its professional advisers to examine such premises, assets, accounts, documents and records and to take copies at their own expense for the purpose of assessing the merits of, and if necessary defending, the relevant claim.
- 21.5 For the avoidance of doubt, the Indemnified Partner shall be under a duty to mitigate any loss in accordance with the principles of common law and the indemnity given at Clause 21.1 above shall not extend to losses, costs, expenses, damages, liabilities, actions, claims or proceedings incurred by reason of or in consequence of any negligent act or omission, misconduct or breach of this Agreement committed by the Indemnified Partner.
- 21.5 Each Partner shall ensure that they maintain appropriate insurance arrangements in respect of employers' liability, liability to third parties and other insurance or risk pooling arrangements to cover their liability under this Agreement.

### 22. Other provisions

# 22.1 Confidentiality

- Except as required by law and specifically pursuant to 22.1.1 Clause 22.9 (Freedom of Information Act 2000), each Partner agrees at all times during the continuance of this Agreement and after its termination to keep confidential any and all information, data and material of any nature which either Partner may receive or otherwise obtain in connection with the operation of this Agreement or otherwise relating in any way to the business, operations and activities of the other Partner, its employees, agents and/or any other person with whom it has dealings including any client, patient or Eligible Service User of either Partner. For the avoidance of doubt this clause shall not affect the rights of any workers under Section 43 A-L of the Employment Rights Act 1996.
- 22.1.2 The Partners agree to provide or make available to each other sufficient information concerning their own operations and actions and concerning client, patient and Eligible Service User information (including material affected by the Data Protection Act in force at the relevant time) to enable efficient operation of the Partnership Arrangements (which include the Services).
- 22.1.3 The Partners will ensure that the provision of the Services complies with all relevant data protection legislation regulations and guidance and that the rights of access by Eligible Service Users to their data are observed.

#### 22.2 Public Relations

The Partners will co-operate and consult with each other in respect of matters involving public relations in so far as reasonably practicable having regard to the nature and urgency of the issue involved. The parties may agree Protocols of the handling of public relations from time to time.

# 22.3 Entire Agreement, Variations and Change Control

- 22.3.1 The terms herein contained together with the contents of the Schedules under Part 2 constitute the complete agreement between the Partners with respect to the subject matter hereof and supersede all previous communications representations understandings and agreement and any representation promise or condition not incorporated herein shall not be binding on either Partner.
- 22.3.2 No agreement or understanding varying or extending any of the terms or provisions of this Agreement shall be binding upon either Partner unless in writing and signed by a duly authorised officer or representative of the Partners.
- 22.3.3 If at any time during the Term of this Agreement:
  - the Council or CCG requests in writing any change to the Services described or the manner in which the Services are commissioned; or
  - (b) if a change to the manner in which an Individual Service is or the Services are commissioned is required by operation of NHS or local government law through statutes, orders, regulations, instruments and directions made by a Secretary of State in relation to the NHS Functions or the Social Care Functions

respectively or others duly authorised pursuant to statute or other changes in the law which relate to powers, duties and responsibilities of the Partners and which have to be complied with, implemented or otherwise observed by the Partners in connection with their functions then, the Partners will investigate the likely impact of any such change on an Individual Service, the Services or any other aspects of this Agreement and shall prepare a report in writing within a reasonable period of time of receipt of a change request;

- 22.3.4 Any report prepared by the Partners pursuant to Clause 22.3.3(b) shall include:
  - (a) a statement of whether the change will result in an increase or decrease in Contributions to the relevant Pooled Fund or Aligned Fund by reference to the relevant component elements of the Individual Service(s) the subject of the change;
  - a statement of the individual responsibilities of the Partners for any implementation of the change;
  - (c) a timetable for the implementation of the change;
  - (d) a statement of any impact on and any changes required to the Individual Service or Services;
  - (e) details of any proposed staff and employment implications; and
  - (f) the date for the validation or expiry of the report.

- 22.3.5 Where the Partners are unable to agree on the terms of the report then the dispute resolution provisions set out at Clause 14 (Governing Law and Dispute Resolution) in this Agreement shall apply.
- 22.3.6 If agreement in principle to the change(s) is reached, the Partners shall confirm in writing their decision to proceed with the change(s) referred to in the said report and shall agree a formal variation of this Agreement in accordance with Clause 21.3.2 (Entire Agreement, Variations and Change Control) of this Agreement.
- 22.3.7 The Partners shall comply with their respective duties to consult on any change in, or addition to, the Services in accordance with the Regulations.

## 22.4 No Partnership

- 22.4.1 Nothing in this Agreement shall create or be deemed to create a partnership under the Partnership Act 1890 or the Limited Partnership Act 1907, a joint venture or the relationship of employer and employee between the Partners or render either Partner directly liable to any third party for the debts, liabilities or obligations of the other.
- 22.4.2 Except as expressly provided otherwise in this Agreement, neither Partner will have authority to, or hold itself out as having authority to:
  - 22.4.2.1 act as an agent of the other;
  - 22.4.2.2 make any representations or give any warranties to third parties on behalf of or in respect of the other; or
  - 22.4.2.3 bind the other in any way.

# 22.5 Contracts (Rights of Third Parties) Act 1999

The Contracts (Rights of Third Parties) Act 1999 shall not apply to this Agreement and accordingly the Partners to this Agreement do not intend that any third party should have any rights in respect of this Agreement by virtue of that Act.

#### 22. 6 Notices

- 22.6.1 Any notice of communication hereunder shall be in writing.
- 22.6.2 Any notice or communication to the Council hereunder shall be deemed effectively served if sent by registered post or delivered by hand to the Council at the address set out above and marked for the Chief Executive of the Council or to such other addressee and address notified from time to time to the CCG for service on the Council.
- 22.6.3 Any notice or communication to the CCG hereunder shall be deemed effectively served if sent by registered post or delivered by hand to the address set out above and marked for the attention of the Managing Director of the CCG or to such other addressee and address notified from time to the Council for service on the CCG.
- 22.6.4 Any notice served by hand delivery shall be deemed to have been served on the date it is delivered to the addressee. Where notice is posted it shall be sufficient to prove that the notice was properly addressed and posted and the addressee shall be deemed to have been served with the notice forty eight (48) hours after the time it was posted.

#### 22.7 Data Protection

- 22.7.1 The Partners acknowledge their respective duties under the Data Protection Act 1998 (the "DPA") and shall give all reasonable assistance to each other where appropriate or necessary to comply with such duties.
- 22.7.2 To the extent that the Lead Commissioner is acting as a Data Processor (as such term is defined in the DPA) on behalf of the other Partner, the Lead Commissioner shall, in particular, but without limitation:
  - 22.7.2.1 only process such Personal Data (as such term is defined in the DPA) as is necessary to perform its obligations under this Agreement, and only in accordance with any instruction given by the other Partner under this Agreement;
  - 22.7.2.2 put in place appropriate technical and organisational measures against any unauthorised or unlawful processing of such Personal Data, and against the accidental loss or destruction of or damage to such Personal Data having regard to the state of technical development and the level of damages that may be suffered by a Data Subject (as such term is defined in the DPA) whose Personal Data is affected by such unauthorised or unlawful processing or by its loss, damage or destruction;
  - 22.7.2.3 take reasonable steps to ensure the reliability of employees who will have access to such Personal Data; and
  - 22.7.2.4 not cause or allow such Personal Data to be transferred outside the European Economic Area without the prior consent of the other Partner.

### 22.8 Freedom of Information Act 2000

- 22.8.1 Each Partner acknowledges that the other Partner is subject to the requirements of the Freedom of Information Act 2000 (the "FOIA") and the Environmental Information Regulations (the "EIR") and each Partner shall assist and cooperate with the other (at their own expense) to enable the other Partner to comply with these information disclosure obligations.
- 22.8.2 Where a Partner receives a "request for information" under either the FOIA or EIR (as defined under those Acts) in relation to information which it is holding on behalf of the other Partner, it shall (and shall procure that its sub-contractors shall):
  - (a) transfer the request for information to the other Partner as soon as practicable after receipt and in any event within two (2)
     Working Days of receiving a request for information;
  - (b) provide the other Partner with a copy of all information in its possession or power in the form that the other Partner requires within five (5) Working Days (or such other period as may be agreed) of the other Partner requesting that information; an
  - (c) provide all necessary assistance as reasonably requested to enable the other Partner to respond to a request for information within the time for compliance set out in the EIR or section 10 of the FOIA, as relevant.
- 22.8.3 Where a Partner receives a request for information which relates to the Agreement, it shall inform the

other Partner of the request for information as soon as practicable after receipt and in any event within two (2) Working Days of receiving a request for information.

- 22.8.4 If either Partner determines that information must be disclosed pursuant to Clause 21.8.6 it shall notify the other Partner of that decision at least two (2) Working Days before disclosure.
- 22.8.5 Each Partner shall be responsible for determining at its absolute discretion whether the relevant information is exempt from disclosure or is to be disclosed in response to a request for information.
- 22.8.6 Each Partner acknowledges that the other Partner may be obliged under the FOIA to disclose Information:
  - (a) without consulting with the other Partner, or
  - (b) following consultation with the other Partner and having taken its views into account.

# 22.9 Severability

If any term, condition or provision contained in this Agreement shall be held to be invalid, unlawful or unenforceable to any extent, such term, condition or provision shall not affect the validity, legality or enforceability of the remaining parts of this Agreement.

## 22.10 Changes in Legislation

Partners may review the operation of the Agreement and all or any procedures or requirements of this Agreement on the coming into force of any Legislation or guidance affecting the provision of the Services so that the commissioning of the Services under this Agreement complies with such Legislation or guidance.

# 22.11 Assignment or Transfer

This Agreement and any rights and conditions contained in it may not be assigned or transferred by either Partner without the prior written consent of the other Partner except to any statutory successor to the relevant function.

### 22.12 Waivers

- 22.12.1 The failure of any Partner to enforce at any time to or for any period of time any of the provisions of this Agreement shall not be construed to be a waiver of any such provision and shall in no matter affect the right of that Partner thereafter to enforce such provision.
- 22.12.2 No waiver in any one or more instance of a breach of any provision hereof shall be deemed to be a further or continuing waiver if such provision in other instances.

#### 22.13 Costs

Each Partner shall be liable for their own respective costs in relation to this Agreement.

#### 22.14 Further acts

The Partners agree to do or procure to be done all such further acts and things and execute or procure the execution of all such other documents as either Partner may from time to time reasonably require for the purpose of giving full effect to the provisions of this Agreement and the intentions of the Partners as expressed in this Agreement, and the Partners will at all times act and deal in good faith towards each other in respect of all matters the subject of this Agreement.

# 22.15 Force majeure

22.15.1 Where a Partner is affected by an event or circumstance which is beyond the reasonable control of the Partner, including without limitation war, civil war, armed conflict or

terrorism, strikes or lock outs, riot, fire, flood or earthquake, and which directly causes that Partner to be unable to comply with all or a material part of its obligations under this Agreement (an "Event of Force Majeure"), it shall take all reasonable steps to mitigate the consequences of it, resume performance of its obligations as soon as practicable and use all reasonable efforts to remedy its failure to perform.

- 22.15.2 Subject to Clause 22.15.1, the Partner claiming relief shall be relieved from liability under this Agreement to the extent that because of the Event of Force Majeure it is not able to perform its obligations under this Agreement.
- 22.15.3 The Partner claiming relief shall serve initial written notice on the other Partner immediately it becomes aware of the Event of Force Majeure. This initial notice shall give sufficient details to identify the particular event.
- 22.15.4 The Partner claiming relief shall then either:
  - 22.15.4.1 serve a detailed written notice within a further seven (7) days. This detailed notice shall contain all relevant available information relating to the failure to perform as is available, including the effect of the Event of Force Majeure, the mitigating action being taken and an estimate of the period of time required to overcome it; or
  - 22.15.4.2 in the event it reasonably believes that the effects of the Event of Force Majeure will make it impossible for the Partnership Arrangements to continue, serve notice of this to the other Partner and either Partner may then terminate this Agreement in accordance with Clause 21.2.5 of this Agreement.

### **APPENDIX 1**

## JOINT INFORMATION SHARING PROTOCOL

### **TO BE INSERTED**

#### **APPENDIX 2**

### **NHS HARINGEY CCG MEMBER PRACTICES**

The following General Medical Practitioners are members of the Haringey CCG and are approved to operate within the boundaries of Haringey.

Practice Name	Address

#### **APPENDIX 3**

#### FORM OF NOTIFICATION TO THE DEPARTMENT OF HEALTH

#### **ROCR/OR/0226**

#### Licence Expiry Date:

The use of this collection has been approved by the Review of Central Returns Steering Committee – ROCR.

This is a Mandatory collection from clinical commissioning groups and NHS Trusts. Monitor, Independent Regulator of Foundation Trusts, has provided approval for a voluntary collection.

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## NOTIFICATION FORM SECTION 75 PARTNERSHIP ARRANGEMENTS

To be completed for each partnership arrangement and updated annually <u>for</u> amendment of a partnership arrangement.

This form below should be sent to the Health and Social Care Joint Unit, c/o CSIP ICN, Department of Health, Room 304 Wellington House, Waterloo Road, London SE1 8UJ.

Email: MB-HSD-SCJU@dh.gsi.gov.uk

1.	NAMES OF THE STATUTORY PARTNERS	
	(Officers & Organisations)	
2.	DATE OF AGREEMENT	
3.	DATE WHEN PARTNERSHIP IS	
	INTENDED TO START <u>OR DATE</u>	
	OF ANNUAL UPDATE FOR DH IF	
	THIS HAS BEEN PREVIOUSLY	
	NOTIFIED	
4.	TITLE OF OFFICER RESPONSIBLE	
	FOR THE PARTNERSHIP	

5. CONTACT NAME	
6. CONTACT TEL. NO.	
7. WHICH FLEXIBILITIES ARE BEING USED?	
<ul> <li>LEAD COMMISSIONING (LC)</li> <li>POOLED FUNDS (PF)</li> <li>INTEGRATED PROVISION (IP)</li> </ul>	
8. WHICH CARE GROUP OR CATEGORY DOES THE PARTNERSHIP SERVE?	
9. SUMMARY OF KEY OBJECTIVES  (DO NOT COMPLETE AGAIN IF PREVIOUSLY NOTIFIED AND THESE REMAIN UNCHANGED AT THE TIME OF ANY ANNUAL UPDATE)	
10. CONTRIBUTIONS  IDENTIFY THE FINANCIAL CONTRIBUTION OF EACH PARTNER SEPARATELY  (To be updated by notification annually)	

## OVERARCHING SECTION 75 NATIONAL HEALTH SERVICE ACT 2006 HEALTH AND SOCIAL CARE PARTNERSHIP AGREEMENT

#### between

#### **LONDON BOROUGH OF HARINGEY**

and

#### NHS HARINGEY CLINICAL COMMISSIONING GROUP

**Commencement Date: 2016** 

FOR THE COMMISSIONING OF LEARNING DISABILITY SERVICES, ADULT MENTAL HEALTH SERVICES, CHILDREN AND ADOLESCENT MENTAL HEALTH SERVICES, INDEPENDENT DOMESTIC VIOLENCE ADVOCACY AND THE IDENTIFICATION AND REFERRAL TO INCRAESE SAFETY SERVICES AND BETTER CARE FUND SERVICES

#### PART 2

#### SCHEDULE OF INDIVIDUAL AGREED SERVICES

The Schedule of Agreed Services is agreed on an annual basis and should be read in conjunction with PART 1 of this Agreement

### PART 2 SCHEDULE 1

#### **LEARNING DISABILITIES SERVICES**

SCHEDULE OF AGREED SE	RVICES 2016-17
Name of Service	Community Learning Disabilities Service
Type of agreements (e.g. section 75, 76 or 256)	Section 75
Type of Service (e.g. Lead Commissioning, Pooled Budget)	Council Lead Commissioning with Pooled Budget (containing pooled and aligned funds)
Delegated Function	<b>Health Function</b> – The commissioning of Learning Disabilities Services on behalf of Haringey Clinical Commissioning Group
The Services	Haringey Council will commission on behalf of itself and Haringey CCG a Community Learning Disabilities Team. Haringey Council will manage a pooled budget to fund the commissioning of the staffing in this service and additional placements and packages required to meet the needs of users of the service. The specification for the service is set out as an addendum.
Aim of Service(s)	The aim of the service is to support people with learning disabilities by commissioning services that seek to build resilience, promote independence, support balanced risk taking in the context of being safe, are innovative in approach and reduce the need for statutory services over time.
Outcome of Service(s)	<ul> <li>Outcomes are set out in full in the specification and include:         <ul> <li>Reduced inpatient activity by 50%</li> </ul> </li> <li>Reduced average length of stay for all admissions</li> <li>No use of residential care except where no other option is available</li> <li>Support planning that helps users of the service to achieve their outcomes and goals, promotes independence and control and involves them at all stages</li> <li>Access to positive behaviour support for all patients of all ages with challenging behaviour</li> <li>Reduction in the use of out of area placements and increased support for care closer to home</li> </ul>

	<ul> <li>Increased use of Personal Integrated Care Budgets and Direct Payments</li> <li>Elimination of/reduction in existing health inequalities</li> <li>Transformation of care and culture working towards a life course approach with local services built around the individual and integrated approaches as the norm</li> <li>Increased employment, education and vocational activity for people with learning disabilities</li> <li>Effective engagement with users and carers to inform service delivery and improvement</li> <li>Increases in numbers of people with a learning disability with a Health Action Plan</li> </ul>		
Strategy/Framework Documents (if applicable)	<ul> <li>Building the Right Support</li> <li>The Care Act, 2014</li> <li>The Mental Health Act, 1983</li> <li>The Mental Capacity Act, 2005</li> </ul>		
Eligibility and Assessment Procedures	As set out in the addendum.		
Key Performance Indicators	For each of the services commissioned we will develop an agreed set of local KPIs in addition to any existing national indicators.		
Resources for managing t	he partnership		
	No staff or other resources are transferred or seconded between the partners as a result of this agreement.  The partners will make available staffing resources and capacity to enable the operation of the agreement from their existing establishments.		
	Any alterations to those establishments which may impair the operation of the partnership will be notified to the other partner in sufficient time to allow mitigations to be agreed.		
Pooled Budgets	<ul> <li>LD (Haringey Learning Disability Partnership Staff): £3,161,227</li> <li>LD (Packages of Care): £22,800,000</li> <li>Haringey CCG (Packages of Care): £9,000,000</li> </ul>		

#### **ADDENDUM**

#### **OUTLINE SPECIFICATION**

#### HARINGEY COMMUNITY LEARNING DISABILITY TEAM (CLDT) SERVICE

#### 1. Strategic vision

- 1.1 Haringey Clinical Commissioning Group (the CCG) and London Borough of Haringey (the Council) wish to commission a Community Learning Disability Team (CLDT) service which supports our strategic vision for adults and transitioning children with learning disabilities for whom they have they a responsibility.
- 1.2 Our aim is support people with learning disabilities by commissioning services that seek to build resilience, promote independence, support balanced risk taking in the context of being safe, are innovative in approach and reduce the need for statutory services over time. We will do this in partnership and as part of a whole-system transformation to improve care for all people with learning disabilities.
- 1.3 We expect the CLDT to work closely and in full partnership with service users and carers to identify the goals and outcomes which are important to them and which promote their independence, enable them to live in the community and support them to lead ordinary lives. As a partnership, we expect the provider of the service to adopt an integrated approach which ensures seamless delivery of health and social care to people accessing the service and minimises barriers to delivering joined up care and support. To enable this, the specification is supported by a pooled budget which will enable the service to work in creative and innovative ways to deliver outcomes for users that matter to them, engage them in wider civic life and keep within the budget allocated.
- 1.4 As Transforming Care is implemented locally and across North Central London we expect the CLDT to be engaged in and responsive to the programme of change in partnership with commissioners.
- 1.5 This specification will be supported by a Delivery Plan which details how the provider will offer an integrated approach will delivers against the requirements of this specification, drives changes in workforce culture and operates within the budget available.

#### 2. Principles

2.1 We wish to commission services based on the principles set out in the national guidance, Building the Right Support. These principles are as follows:

- 2.2 People should be supported to be independent and to have a **good and meaningful everyday life** through access to activities and services such as
  early years services, education, employment, social and sports/leisure; and
  support to develop and maintain good relationships.
- 2.3 Care and support should be **person-centred**, **planned**, **proactive** and **coordinated** with early intervention and preventative support based on sophisticated risk stratification of the local population, person-centred care and support plans, and local care and support navigators/keyworkers to coordinate services set out in the care and support plan.
- 2.4 People should have **choice and control** over how their health and care needs are met with information about care and support in formats people can understand, the expansion of personal budgets, personal health budgets and integrated personal budgets, and strong independent advocacy.
- 2.5 People with a learning disability and/or autism should be supported to live in the community with **support from and for their families/carers as well as paid support and care staff** with training made available for families/carers, support and respite for families/carers, alternative short term accommodation for people to use briefly in a time of crisis, and paid care and support staff trained and experienced in supporting people who display behaviour that challenges.
- 2.6 People should have a choice about where and with whom they live with a choice of **housing** including small-scale supported living, and the offer of settled accommodation.
- 2.7 People should get good care and support from mainstream NHS services, using NICE guidelines and quality standards with Annual Health Checks for all those over the age of 14, Health Action Plans, Hospital Passports where appropriate, liaison workers in universal services to help them meet the needs of patients with a learning disability and/or autism, and schemes to ensure universal services are meeting the needs of people with a learning disability and/or autism (such as quality checker schemes and use of the Green Light Toolkit).
- 2.8 People with a learning disability and/or autism should be able to access specialist health and social care support in the community via integrated specialist multi-disciplinary health and social care teams, with that support available on an intensive 24/7 basis when necessary.
- 2.9 When necessary, people should be able to get **support to stay out of trouble** with reasonable adjustments made to universal services aimed at reducing or preventing anti-social or 'offending' behaviour, liaison and diversion schemes in the criminal justice system, and a community forensic health and

- care function to support people who may pose a risk to others in the community.
- 2.10 When necessary, when their health needs cannot be met in the community, they should be able to access high-quality assessment and treatment in a hospital setting, staying no longer than they need to, with pre-admission checks to ensure hospital care is the right solution and discharge planning starting from the point of admission or before.
- 2.11 In addition, people should receive care closer to home which promotes their independence.

#### 3. Outcomes for users

#### 3.1 Outcome 1: Promoting independence

- I want to live at home and as independently as possible
- I want to do as much for myself as I can including managing my own health and wellbeing needs
- I want be as active and as healthy as I can
- I want to set my goals and outcomes and work to achieve them with support where necessary
- I want my friends and family to be involved in my care and to make new friends and relationships
- I want to be able to go outside my home to lead an ordinary life including employment, education, leisure and social relationships

#### 3.2 Outcome 2: Help in a crisis

- I want short term help when I am in a crisis to enable me to do the things I could do before the crisis
- I want to be independent and return home as quickly as possible

#### 3.3 Outcome 3: Safeguarding

- I want to be free from abuse
- I want to feel safe

#### 3.4 Outcome 4: Quality when services are necessary

- I want a responsive service, with consistency of care
- I want a service delivered by people who care
- I want a service delivered by people trained to support my condition
- I want to be involved in decisions about my care package

#### 4. Service Outcomes supported

- 4.1 The expected outcomes that the service will support are as follows:
  - Reduced inpatient activity by 50%
  - Reduced average length of stay for all admissions
  - No use of residential care except where no other option is available
  - Support planning helps users of the service to achieve their outcomes and goals, promotes independence and control and involves them at all stages
  - Access to positive behaviour support for all patients of all ages with challenging behaviour
  - Reduction in the use of out of area placements and increased support for care closer to home
  - Increased use of Personal Integrated Care Budgets and Direct Payments
  - Elimination of/reduction in existing health inequalities
  - Transformation of care and culture working towards a life course approach with local services built around the individual and integrated approaches as the norm
  - Increased employment, education and vocational activity for people with learning disabilities
  - Annual reviews as a minimum target 100%
  - Multi-disciplinary assessments and reviews
  - Effective engagement with users and carers to inform service delivery and improvement
  - Increases in numbers of people with a learning disability with a Health Action Plan

#### 5. Eligibility

#### i)Eligibility by residence, registration and statutory duty:

Individuals resident in Haringey and/or registered with a Haringey GP (or otherwise usually resident as defined in the Responsible Commissioning guidance) are eligible for this service. For avoidance of doubt, individuals for whom the council or CCG has responsibility under the Care Act, Section 117 of the Mental Health Act or who are Continuing Health Care are also eligible for this service. This may include individuals placed in or out of the borough and those being discharged from forensic units.

#### ii) Eligibility by need:

The specific cohorts of individuals whom can access the service are:

a) People aged 18 and over who have a global learning disability (GLD) in community, acute, acute mental health and learning disability hospital settings.

- b) Individuals with a GLD in any of those settings who have another formal diagnosis for example autism, mental health or substance misuse the CLDT will be expected to provide services to that individual in collaboration with other relevant agencies. On a case by case basis, dependent on clinical need, the CLDT may also act as the lead agency with care co-ordination responsibility for that individual.
- c) Individuals in any of those settings who have an unclear or disputed GLD diagnosis, the CLDT is expected to offer support and advice to other relevant agencies and to provide services to the individual if professionals agree this to be of clinical benefit. This will need to be agreed on a case by case basis between professionals involved in the patient's care.
- d) Under-eighteens in the community and residential schools transitioning to the CLDT service from children's teams the CLDT should offer advice support and take an active part in transition planning for these individuals including leading the Transition Team

#### 6. Services offered

- 6.1 The following services will be offered in a way consistent with the principles set out in Building the Right Support. In a person centred, multi-disciplinary, and integrated way and in accordance with all guidance and clinical guidelines associated with the council and CCG's statutory duties and the relevant professional bodies, the service will provide the following:
  - a) Assessment of health and social care needs.
  - b) Integrated pathways for service users with multiple and complex needs and challenging behaviour, including those with physical health needs.
  - c) The development of care and support plans to meet those needs which specify expected outcomes and timescales for progress towards achieving these.
  - d) Referral to Haringey's Brokerage Team which will design and broker packages of care which meet the identified health, care and support needs.
  - e) Regular multi-disciplinary review and revision as necessary of those care plans at least annually.
  - f) Care co-ordination which is proactive and part of an multi-disciplinary approach.
  - g) Provision of learning disability specialist treatment and care which meets the needs of those using the service, including nursing, social

- work, psychology, positive behaviour support, occupational therapy, speech and language therapy and psychiatry.
- h) Support to individuals to ensure that they access employment or meaningful activity, have secure income and accommodation and positive social networks.
- i) Preventing and responding to crises, including maintaining a register of people at risk of hospital admission.
- j) Support to service users to access mainstream health and care services, including for their physical health.
- k) Liaison and support to families and carers as part of a person centred care planning process.

## 7. Recommendations to the Council and CCG in relation to specific statutory duties

- 7.1 The CLDT will deliver services to ensure that the council and CCG are compliant with their statutory duties under all relevant legislation. These are:
  - a) Acceptance or discharge of a S117 duty
  - b) Application for a Deprivation of Liberty order

In both these cases, it is expected that the CLDT will make full clinical recommendations to the CCG and council to enable these bodies to make the necessary approvals and decisions in relation to these duties. The CLDT is expected to take full responsibility for organising assessments and reports and preparing documentation in relation to these duties as necessary.

Continuing Healthcare (CHC)

7.2 The CLDT will undertake CHC assessments and reviews in full accordance with national guidance and make recommendations to the CCG as regards eligibility or otherwise for individuals who have met the threshold. The CLDT will present the outcome of assessments and reviews to Haringey's Eligibility Panel in accordance with the agreed terms of reference.

#### 8. Budget

8.1 The CLDT will manage a pooled budget, allocated by the Lead Commissioner. The aim of the pooled budget is to enable the CLDT to offer an integrated approach which ensures joined up delivery of health and social care and better outcomes for service users. It is expected that each of the salary and care purchasing elements of the budget will be considered as a pool to enable an integrated workforce to be developed and care and support

- planning which meets needs rather than follows separate health or social care requirements.
- 8.2 The CLDT will ensure that the pooled budget is managed effectively and will report monthly to the Lead Commissioner for Learning Disabilities on the budget, including identifying any risk of over or under spends arising.
- 8.3 The CLDT will report to the Lead Commissioner in the format required which meets the requirements of both the Council and the CCG.

#### 9. Monitoring and delivery

- 9.1 The Lead Commissioner for Learning Disabilities will meet at least monthly with the CLDT to monitor delivery against the requirements of this specification and to ensure the targets and outcomes are on track for achievement.
- 9.2 The CLDT will develop a Delivery Plan to share with the Lead Commissioner which shows how it will meet the service requirements set out here, including how the workforce will be shaped to reflect the requirements for an integrated approach set out in this specification.
- 9.3 During this meeting, the Lead Commissioner will review progress on managing within the budget, savings targets, projected activity and performance levels and person centred outcomes. Any variance will be reported in a timely manner at these monthly monitoring meetings to enable mitigating action to be taken.

#### 10. Quality assurance

10.1 The CLDT will be accepted to deliver high quality services in accordance with all relevant standards of care. The CLDT will have an internal quality assurance framework which complies with relevant guidance and includes as a minimum clinical governance structures, clinical audit, policies for serious untoward incidents, safeguarding and complaints, monitoring of service user and workforce experience and satisfaction, risk management and workforce development.

#### 11. Liaison and interface with other services

11.1 The CLDT is expected to act as a source of expertise in relation to people with learning disabilities. It will act as a point of advice and support to other agencies in making reasonable adjustments to their services including primary care services, acute and mental health inpatient provision, mental health and general community services and council services.

#### 12. Supporting CCG and council returns

12.1 The council and CCG are expected to make returns to NHS England, the Department of Health and Department of Communities and Local

Government. These include the monthly submission to NHSE about progress in relation to the discharge of inpatients and the annual Learning Disabilities and Autism Self Assessments. The CLDT is expected to provide accurate and full information that is held by the service in a timely way in accordance with the requirements of the returns and to offer support and advice to commissioners as necessary. The CLDT may be requested to join meetings with these government departments as required.

#### 13. Purchase of packages of care

- 13.1 The CLDT will be responsible for-approving spend on packages of care within the allocated budget to meet health and social care needs identified through the assessment and care planning process. To give assurance of quality and cost effectiveness of these packages, the CLDT will work directly with Haringey's Brokerage Team, with appropriate senior management oversight. The Brokerage Team will:
  - a) Identify potential providers/cost benchmarking
  - b) Set up packages of care as appropriate to meet user need and in line with the principles and outcomes set out in this specification.
  - c) Quality check providers' proposed care plans to include, compliance with person centred principles and positive behaviour support approaches, least restrictive options, appropriate risk management, goals which maximise independence, clear interventions to address needs, clear outcomes for the service user in relation to these needs and clear timescales for progress and review.
  - d) Have in place clear processes for raising quality concerns found as a result of the review or in between reviews and issues associated with safeguarding, incidents and CQC inspections.

#### 13.2 In addition, the CLDT will carry out:

- a) Robust review processes including a forward plan of annual reviews, an internal assurance process for ensuring the quality of the review and that the review has robustly considered how independence can be maximised and least restrictive options for the service user.
- b) Robust financial monitoring and reporting on year to date and forecast spend.
- Systems for identifying risks of overspend and developing clear recovery plans to bring the budget in line with allocation.

#### 14. National legislation, Guidance and Good Practice

14.1 It will remain the responsibility of the service provider to be aware of current and changing legislation governing and informing the delivery of services, and will remain the responsibility of the service provider to ensure that it complies with all and any changes to national legislation and published guidance on good practice

### PART 2 SCHEDULE 2

### **ADULT MENTAL HEALTH SERVICES**

Name of Service Adult Montal Health Services			
Name of Service	Adult Mental Health Services		
Type of agreements	Section 75		
(e.g. section 75, 76 or 256)			
Type of Service	CCG Lead Commissioning with a pooled budget (containing		
(e.g. Lead Commissioning, Pooled Budget)	pooled and aligned funds)		
Delegated Function	Local Authority Function —The commissioning of adult mental health services on behalf of the London Borough of Haringey		
The Services and Functions	Haringey CCG will commission on behalf of itself and Haringey CCG a range of services and pathways which enable the implementation of priorities 1, 3 and 4 of the Haringey Mental Health and Well Being Framework (the framework).* Haringey CCG will manage a pooled budget to support this. An addendum to this schedule summarises what the CCG will commission on behalf of itself and the council.  *These are the priorities relating to adults, there is a separate		
	schedule under this section 75 agreement for CAMHS which sits under Priority 2 of the framework.		
Aim of Service(s)	The overall aim is that all residents in Haringey are able to fulfil their mental health and wellbeing potential which includes ensuring the following:		
	<ul> <li>A prevention and early help offer based on working with communities to build emotional resilience, to tackle root causes of mental illness such as unemployment, low levels of education and reduce social isolation, stigma and discrimination;</li> </ul>		
	Effective, evidence based primary care mental health services - models focusing on multidisciplinary teams based in communities and arranged as 'hubs'.		
	Secondary and specialist services that are commissioned based on the outcomes, with co-ordinated single point of entry with information about services, waiting times and support to access services readily available to service		

	users, carers and professionals.		
	A whole system approach to integration and enablement		
Outcome of Service(s)	Improved resilience and self-confidence		
	<ul> <li>Access to appropriate settled accommodation</li> </ul>		
	<ul> <li>Engaged in paid and sustained employment and/or other meaningful activity</li> </ul>		
	<ul> <li>More people with mental health problems will have good physical health</li> </ul>		
	More people will have good mental health		
	<ul> <li>Strong social networks and reduced isolation</li> </ul>		
	<ul> <li>Fewer people will suffer avoidable harm and die by suicide</li> </ul>		
	<ul> <li>Fewer people will experience stigma and discrimination</li> </ul>		
	Increased activity in low intensity, lower cost resources		
	<ul> <li>There is a choice of readily accessible resources available that meets a range of needs and preferences</li> </ul>		
	<ul> <li>Pathways to (including access standards) and availability of resources understood by all stakeholders</li> </ul>		
	<ul> <li>Reduced activity in intensive, high cost resources</li> </ul>		
Statutory Guidance / Strategy	The Care Act, 2014		
/ Framework Documents (if	The Mental Health Act, 1983		
applicable)	The Mental Capacity Act, 2005		
	Haringey Joint Mental Health and Wellbeing Framework		
Eligibility and Assessment Procedures	Various dependent on specific service.		
Key Performance Indicators	For each of the services commissioned we will develop an agreed set of local KPIs in addition to any existing national indicators.		
Resources for managing the pa	rtnership		
	Mental Health Enablement Lead – Jointly funded post		
	Council contribution: £39k		
	CCG contribution: £39k		

Other than this, no staff are transferred or seconded between the partners as a result of this agreement.

The partners will make available staffing resources and capacity to enable the operation of the agreement from their existing establishments.

Any alterations to those establishments which may impair the operation of the partnership will be notified to the other partner in sufficient time to allow mitigations to be agreed.

#### **Pooled Budgets**

## Mental Health Adults and Dementia Budgets - Haringey Council and CCG based on 2015/16 - to be updated / confirmed

· · · · · ·			Sub	
Budget	Council	CCG	total	Comments
	£'000s	£'000s	£'000s	
Mental Health				
Care Purchasing 18-64 with MH	6,378	700	7,078	
Care Purchasing 65+ with MH	1,030		1,030	
Joint funded with MH		877	877	incl all joint funded
				CCG £ paid via
CMHT seconded to BEH	1,285	40	1,325	S255
				CCG £ paid via
Clarendon Centre	-24	580	556	S256
			10,866	
Voluntary Sector				
Catch 22 (svc also for LD)	28		28	
North London Samaritans	4		4	
				CCG £ paid via
Twining Enterprise	-5	55	50	S256
The Brandon Centre	114		114	
MIND		65	65	
NAFSIYAT		47	47	
MH Carers		86	86	
ACL Pyramid		20	20	
Embrace		10	10	
Mental Health Education Project		10	10	

Sas	САВ	101	101		
BEH Adults community   13,898   13,898   9,046   9,0			535		
BEH Adults inpatient					
BEH OP community	•	1	!		
BEH OP inpatients   2188   2,188   BEH total excl CAMHS (£2.436), RAID (£646)   28,118	11	1	1		
BEH total exact CAMHS (£2.436), RAID (£646)	11	1	1		
BEH total excl CAMHS (£2.436), RAID (£646)   COther NHS Trusts   Camden and Islington FT   446   446   446   52   52   52   52   52   52   53   53	-	i	į ´		
Other NHS Trusts         Camden and Islington FT         715         715           East London FT         446         446           S London and Maudsley FT         52         52         check CAMHS %           Tavistock and Portman (excl         2         CAMHS)         113         113         CAMHS excluded           NCA activity         297         297         CAMHS excluded           RAID at North Middlesex (paid to BEH)         646         646         paid to BEH           RAID at Whittington (paid to WH)         200         200         assumption remains of 14/15           IAPT (incl in WH contract)         2100         2,100         assumption remains of 14/15           Dementia         4,569         4,569         4,569           Dementia         10         10         10         10           Care Purchasing 18-64 with dementia         4209         1137         5,346         CCG £ paid via           Day services - The Grange         64.5         237.5         302         CCG £ paid via           Day services - The Haynes         94.5         237.5         332         6,264           Public Health MH Promotion         205         205         6,264           Public Health MH Promotion         205		154	154		
Camden and Islington FT		Ī		28,118	
East London FT S London and Maudsley FT Tavistock and Portman (excl CAMHS) NCA activity  RAID at North Middlesex (paid to BEH) RAID at Whittington (paid to WH) IAPT (incl in WH contract) Big White Wall - via PH c£30k  Dementia Care Purchasing 18-64 with dementia Care Purchasing 65+ with dementia Care Mgmt & Assess SW Team Day services - The Grange Day services - The Haynes Day services - The Haynes Public Health MH Promotion  East London FT S London and Maudsley FT S 2 52 Check CAMHS % CAMHS excluded CAMHS excluded Day 646 Ca46 Ca70 Ca70 Ca70 CAMHS excluded Day 646 Ca64 Ca100 Ca100 Ca90 Ca90 Ca90 Ca90 Ca90 Cassumption remains of 14/15  CCG £ paid via S256 CCG £ paid via		-4-	-4-		
S London and Maudsley FT Tavistock and Portman (excl CAMHS) NCA activity  RAID at North Middlesex (paid to BEH) RAID at Whittington (paid to WH) IAPT (incl in WH contract) Big White Wall - via PH c£30k  Dementia Care Purchasing 18-64 with dementia Care Purchasing 65+ with dementia Care Purchasing 65+ with dementia Day services - The Grange Day services - The Haynes Day services - The Haynes Public Health MH Promotion  Budget Manager (NHS) Cost Centre  Budget Manager (LA)	_				
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RAID at Whittington (paid to WH) IAPT (incl in WH contract) Big White Wall - via PH c£30k  Dementia Care Purchasing 18-64 with dementia Care Purchasing 65+ with dementia Day services - The Grange Day services - The Haynes Public Health MH Promotion  Budget Manager (NHS) Cost Centre  Budget Manager (LA)  200 2,100 assumption remains of 14/15  4,569  Care Mgmt & A,569  10 10 10 10 10 10 10 10 10 10 10 10 10	"	646	646	naid to RFH	
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Big White Wall - via PH c£30k  Dementia Care Purchasing 18-64 with dementia Care Purchasing 65+ with dementia Day services - The Grange Day services - The Haynes Day services - The Grange Day services - The Grange Day services - The Haynes Day services - The Haynes Day services - The Haynes Day services - The Grange Day services - The Grange Day services - The Haynes Day services	- "	•		assumption	
Dementia   Care Purchasing 18-64 with dementia   10   10   10   10   10   10   10   1			_,	=	
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dementia	Dementia		,		
dementia	Care Purchasing 18-64 with				
Care Mgmt & Assess SW Team         274         274         CCG £ paid via           Day services - The Grange         64.5         237.5         302         S256         CCG £ paid via           Day services - The Haynes         94.5         237.5         332         S256         S256           Public Health MH Promotion         205         205         S05         <		0	10		
Day services - The Grange 64.5 237.5 302 CCG £ paid via S256 Public Health MH Promotion 205 205 205 205 205 205 205 205 205 205	Care Purchasing 65+ with dementia 420	9 1137	5,346		
Day services - The Grange 64.5 237.5 302 CCG £ paid via S256 Public Health MH Promotion 205 205 205 205 205 205 205 205 205 205	_				
Day services - The Grange	Care Mgmt & Assess SW Team 27	4	274		
Day services - The Haynes   94.5   237.5   332   S256				CCG £ paid via	
Day services - The Haynes   94.5   237.5   332   6,264     Public Health MH Promotion   205   205     13,667   36,890   50,557     Budget Manager (NHS)     Cost Centre     Budget Manager (LA)	Day services - The Grange 64.	5 237.5	302	S256	
Public Health MH Promotion         205         6,264           13,667         36,890         50,557           Budget Manager (NHS)         Cost Centre           Budget Manager (LA)         Budget Manager (LA)				CCG £ paid via	
Public Health MH Promotion         205         205           13,667         36,890         50,557           Budget Manager (NHS)         Cost Centre           Budget Manager (LA)         Budget Manager (LA)	Day services - The Haynes 94.	5 237.5	-	S256	
Budget Manager (NHS) Cost Centre Budget Manager (LA)			1		
Budget Manager (NHS) Cost Centre Budget Manager (LA)	Public Health MH Promotion 20	5	205		
Budget Manager (NHS) Cost Centre Budget Manager (LA)					
Cost Centre  Budget Manager (LA)	13,66	7 36,890	50,557		
Cost Centre  Budget Manager (LA)	Budget Manager (NHS)				ı
	Budget Manager (LA)				
	Cost Centre				

#### **ADDENDUM**

#### **OUTLINE SPECIFICATION ADULT MENTAL HEALTH SERVICE**

## ARRANGEMENTS FOR LEAD COMMISSIONING TO IMPLEMENT THE HARINGEY MENTAL HEALTH AND WELL BEING FRAMEWORK

#### 1. Context

- 1.1 The Haringey Mental Health and Wellbeing Framework (the Framework)<sup>1</sup> and the completion of the CAMHS Review and Transformation Plan have set out the strategic vision, priorities and outcomes for mental health in the borough for children and adults. To implement the framework, the CCG and the Council will build wider partnerships and relationships with relevant stakeholders including service users and carers, voluntary sector partners, Mental Health NHS Trusts, GPs, acute NHS Trusts, emergency services and criminal justice agencies.
- 1.2 The development of the framework has highlighted the synergy of approach between the CCG and the Council towards improving mental health and wellbeing for all, with a strong emphasis on approaches and services which deliver prevention and early intervention, enablement and high quality.
- **1.3** To implement the framework, the Council and CCG have agreed to establish CCG lead commissioning and pooled budget arrangements. This addendum specifies what the CCG will commission on behalf of itself and the council to deliver the framework with the available pooled budget which is set out in the attached schedule.

#### 2. Principles on which services and pathways will be commissioned

- 2.1 The principles on which the CCG as lead will commission services and associated pathways are as follows:
- Working together in partnership to co-design services with residents and patients.
- Offering person-centred services based on outcomes for the individual within an enablement approach.

http://www.haringey.gov.uk/sites/haringeygovuk/files/mental\_health\_and\_wellbeing\_framework\_document\_pdf\_2803kb\_0.pdf

- Promote an asset based approach that builds individual, family and community strengths and avoids the need for more intensive and high cost services.
- Strive for quality and ensure timely access to appropriate services.
- Commission and deliver efficient and effective services based on robust evidence.
- Develop integrated services to ensure that those with mental ill health, their families and carers feel enabled and supported.

#### 3. Priorities

- **3.1** To support implementation of the Framework, the CCG is expected to lead on a number of work streams within the identified priorities. These are:
  - Priority 1: Promoting mental health and wellbeing and preventing mental ill health across all ages
  - Priority 2: Improving the mental health outcomes of children and young people by commissioning and delivering effective, integrated interventions and treatments and by focusing on transition into adulthood
  - Priority 3: Improving mental health outcomes of adults and older people by focusing on the three main areas: meeting the needs of those most at risk; improving care for people in mental health crisis; improving the physical health of those with mental-ill health and vice versa
  - Priority 4: Commissioning and delivering an integrated enablement model which uses individuals, families and communities' assets as an approach to support those living with mental illness to lead fulfilling lives
- **3.2** The CCG is expected to refine, develop and lead these work streams throughout the lifetime of the agreement and report against agreed milestones within the overall governance structure of the S75.

#### 4. Supporting CCG and Council returns

- **4.1** The CCG will ensure that statutory data collection requirements as set out in national Outcomes Frameworks are collected in an accurate and timely way by all relevant suppliers.
- **4.2** The lead commissioner will prepare, provide information for, or assist with the co-ordination of, returns to NHS England, the Department of Health and the Department of Local Government and Communities, or others as required.

#### 5. Pooled fund development

Through these arrangements the council intends to delegate its care purchasing responsibilities through a pooled fund. Whilst care purchasing budgets will be aligned from the start of this agreement it is acknowledged that full pooling will take further work and the CCG as lead commissioner will propose a delivery plan to be agreed through the governance arrangements of the S75.

#### PART 2

#### **SCHEDULE 3**

## LONG TERM CONDITIONS AND OLDER PEOPLE'S SERVICES, INCLUDING BETTER CARE FUND

Name of Service	
Type of agreements	Section 75
(e.g. section 75, 76 or 256)	
Type of Service (e.g. Lead Commissioning, Pooled Budget)	CCG Lead Commissioning with a pooled budget (containing pooled and aligned funds)
Delegated Function	Haringey Council delegates commissioning responsibility for the Better Care Fund to Haringey CCG.
The Service	The Better Care Fund
Aim of Service(s)	The Haringey Better Care Fund (BCF) is developing a health & social care system in which all adults are supported to live healthy, long and fulfilling lives. Haringey Clinical Commissioning Group (CCG) and the London Borough of Haringey (LBH) want everyone to have more control over the health and social care they receive, for it to be centred on their needs, supporting their independence and provided locally wherever possible.
	This will be achieved by a reorientation of health and social care provision from reactive and fragmented care (mainly provided in acute and institutional settings) to proactive and integrated care (mainly provided in people's homes and by primary, community and social care). The Haringey BCF will not define people by their disabilities, but by their abilities, their potential and what they can do for themselves, with and without support.
Outcome of Service(s)	The BCF is measured against six outcome measures: Reduction in Non-Elective Admissions (NELs)
	Reduction in the number of delayed transfers of care (DTOC, delayed days)
	Reduction in the number of non-elective admissions for falls

	related injuries
	Reduction in rate of permanent admissions (65+) into residential and nursing care
	Increase in proportion of patients discharged into reablement/ rehabilitation services still at home 91 days following discharge
	Increase in the proportion of patients who felt that they have received enough support to manage their long term health conditions
Strategy/Framework	Haringey Better Care Fund (BCF) Narrative Plan 2016-17
Documents (if applicable)	Haringey BCF 2014-16 ( <a href="http://www.haringeyccg.nhs.uk/about-us/better-care-fund.htm">http://www.haringeyccg.nhs.uk/about-us/better-care-fund.htm</a> )
Eligibility and Assessment Procedures	Governed by the Care Act 2014.
Key Performance	2.6% reduction in Non-Elective Admissions (NELs)
Indicators	8% reduction in the number of delayed transfers of care (DTOC, delayed days)
	3.9% reduction in the number of non-elective admissions for falls related injuries
	7% reduction in rate of permanent admissions (65+) into residential and nursing care
	1.8% increase in proportion of patients discharged into reablement/ rehabilitation services still at home 91 days following discharge
	2.2% increase in the proportion of patients who felt that they have received enough support to manage their long term health conditions
Resources (Staffing)	
	A joint commissioning post (Commissioning Lead – Better Care Fund) will oversee the programme management of the Better Care Fund and be the lead commissioner. This post is line managed and employed by Haringey CCG and reporting to Haringey CCG and Haringey Council.
	A Commissioning Project Officer – Better Care Fund will report to the Commissioning Lead – Better Care Fund.
	A joint commissioning Data Analyst Post shall be managed and employed by Haringey Council.

The Better Care Fund shall meet the agreed salary costs of all three Joint Posts; the budget for which is as indicated in Scheme 4 (BCF Programme).

## **Resources (Financial)**

Service	LBH	NHS HCCG	TOTAL
Social Care Team (LBH)		£252,000	£252,000
Whittington ICTT/ Nursing		£6,771,095	£6,771,095
Locality Team		£1,041,253	£1,041,253
MDT		£89,000	£89,000
Overnight District Nursing Service		£150,000	£150,000
Dementia Day Opportunities		£475,000	£475,000
Whittington falls service		£58,000	£58,000
Palliative Care		£300,000	£300,000
Rapid Response		£250,000	£250,000
Reablement		£3,042,905	£3,042,905
Step down		£625,000	£625,000
Home from Hospital		£150,000	£150,000
MH Navigator		£40,000	£40,000
7 Day Social Worker		£146,067	£146,067
Cavell Ward		£1,254,233	£1,254,233
Neighbourhoods Connect		£160,000	£160,000
Information, Advice and Guidance (IAG)		£55,000	£55,000
Self-Management Support		£116,600	£116,600
Interoperable IT		£22,095	£22,095
BCF Programme		£175,000	£175,000
Principal Social Worker		£60,000	£60,000
VBC IPU Support		£69,496	£69,496
Disabled facilities grant	£1,818,000		£1,818,000
Carers		£1,067,000	£1,067,000
Contingency		£1,332,740	£1,332,740
TOTAL	£1,818,000	£17,702,484	£19,520,484

Budget Manager (NHS)	Marco Inzani, Commissioning Lead – Better Care Fund
Cost Centre	Scheme 1 – Admission Avoidance: 162726
	Scheme 2 – Effective Hospital Discharge: 162731
	Scheme 3 – Promoting Independence: 162736
	Scheme 4 – Integration Enablers: 162741
Budget Manager (LA)	
Cost Centre	

#### PART 2

### **SCHEDULE 4**

#### **CHILD AND ADOLESCENT MENTAL HEALTH SERVICES**

Name of Service	Child and Adolescent Mental Health Services
Type of agreements (e.g. section 75, 76 or 256)	Section 75
Type of Service (e.g. Lead Commissioning, Pooled Budget)	Joint Commissioning with Pooled Budget (containing pooled and aligned funds)
Delegated Function	<b>Local Authority Function</b> – The commissioning of Child and Adolescent Mental Health Services on behalf of the London Borough of Haringey
The Services	Haringey CCG will commission on behalf of itself and Haringey CCG a range of services and pathways which enable the implementation of priority 2* of the Haringey Mental Health and Well Being Framework (the framework). Haringey CCG will manage a pooled budget to support this. An addendum to this schedule summarises what the CCG will commission on behalf of itself and the council.
	*This is the priority relating to CAMHS, there is a separate schedule under this section 75 agreement for adult mental health which sits under Priorities 1, 3 and 4 of the framework.
Aim of Service(s)	To provide appropriate mental health support for children and young people, delivering the right service at the right time
	To meet and deliver the outcomes outlined in Haringey's CAMHS     Transformation Plan
Outcome of Service(s)	The CAMHS Transformation Plan identifies the following outcomes:  1. Integrated and comprehensive commissioning under an agreed local framework for all provision, delivering transparency, accountability and value
	2. An early intervention approach that provides access to non- stigmatised triage and signposting with a focus on community support which avoids over-medicalising children and young people and that builds a system of support in natural contexts such as school and home.
	3. A coordinated preventative approach for children and young people, parents/carers and families through systems around the child working

	well together to support emotional wellbeing across the children's workforce.
	4. Improved access to the right service at the right time with better support for vulnerable children and young people to access appropriate support
	5. Flexible services that meet the preferences and developmental needs of children and young people
	6. Child and Adolescent Mental Health Services with the tools to provide an efficient and up-to-date response to the population with a well-trained and competent workforce for delivery
	7. Better inter-agency working and improved communication with referrers and better discharge planning
	8. More focused work that reduces dependency and promotes resilience and enablement
	9. Improved crisis planning and pathways that provide timely support and robust follow up
	10. Clear protocols for cross-boundary issues and working between child and adult services
	11. Better engagement with under-represented communities/groups
Strategy/Framework Documents (if	Future in mind: Promoting, protecting and improving our children and young people's mental health and wellbeing (DH)
applicable)	Haringey CAMHS Transformation Plan
Eligibility and Assessment Procedures	Various dependent on specific service
Key Performance Indicators	<ul> <li>For each of the services commissioned we will develop an agreed set of local KPIs in addition to any existing national indicators.</li> </ul>
Resources for managing t	he partnership
	Children and Young People's Vulnerable Children's Joint Commissioning Manager, funded jointly by the Council and the CCG.
	Other than this, no staff are transferred or seconded between the partners as a result of this agreement.
	The partners will make available staffing resources and capacity to enable the operation of the agreement from their existing establishments.
	Any alterations to those establishments which may impair the operation of the partnership will be notified to the other partner in

sufficient time to allow mitigations to be agreed.

## **Pooled budgets**

		1	
Service	LBH	NHS HCCG	TOTAL
Barnet, Enfield and Haringey Mental Health Trust (Specialist CAMHS- Generic, AOT)	£0	£2,436,203*	
Tavistock and Portman Specialist Child & Adolescent Services	£0	£412,930*	
Extra-Contractual Referrals/Non-Contracted Activity	£0	£31,166	
Primary Care CAMHS/CAMHS in GP Surgeries	£0	Т	
Royal Free (Eating Disorders & Generic)	£0	£256,280 ED £25,000 Gen***	
SLAM (CIPP)	£0	£25,000***	
Whittington Paediatric Mental Health Liaison Team	£0	**	
North Mid University Hospital Child and Adolescent Paediatric Liaison Team	£0	**	
CAMHS Transformation Projects- Various Providers	£0	£515,302	
Commissioning Budgets			
Tavistock and Portman First Step (LAC)	£362,921	Т	
Barnet, Enfield & Haringey Mental Health Trust (CAMHS LD, Youth Offending)	£172,000	Т	
Multi-Systemic Therapy	£114,000	£0	
Open Door	£46,500	£123,991 + T	
CYPS Budgets			
Barnet, Enfield and Haringey Mental Health Trust (Edge of Care)	£38,800	£0	
Public Health Budgets			
Young Minds	£21,200	£0	
Whittington PIPs	£69,000	£235,000*	

<sup>\*:</sup> Reference costs/estimations only as part of block contracts.

<sup>\*\*:</sup> Within Acute Tariff

<sup>\*\*\*:</sup> Cost/Volume (Estimated)

T: CAMHS Transformation Funding 16/17 allocation - included in line' <b>CAMHS Transformation Projects- Various Providers'</b>
Budget Manager (NHS)
Cost Centre
Budget Manager (LA)  Cost Centre
Soot Sende

#### PART 2

#### **SCHEDULE 5**

## INDEPENDENT DOMESTIC VIOLENCE ADVOCACY AND THE IDENTIFICATION AND REFERRAL TO INCREASE SAFETY SERVICES

SCHEDULE OF AGREED SERVICES 2016-17			
Name of Service	Independent Domestic Violence Advocacy (IDVA) and the Identification and Referral to Increase Services (IRIS)		
Type of agreements (e.g. section 75, 76 or 256)	Section 75		
Type of Service (e.g. Lead Commissioning, Pooled Budget)	Council Lead Commissioning		
Delegated Function	<b>Health Function</b> – The commissioning of the IRIS on behalf of Haringey Clinical Commissioning Group		
The Services	Haringey Council will commission on behalf of itself and Haringey CCG a joint IDVA and IRIS function. Haringey Council will manage a pooled budget to fund the commissioning of the staffing and interventions in this service and additional placements and packages required to meet the needs of users of the service. The specification for the service is set out as an addendum.		
Aim of Service(s)	The aim of the service is to support people affected by domestic violence by commissioning services that seek to build resilience, promote independence and support a balanced risk approach.		
Outcome of Service(s)	Outcomes are set out in full in the specification and include:  A. Improved access to justice and experience of the criminal justice system for all victims/survivors/clients of DV/A who report to the police — including reducing case attrition and providing support at the Specialist DV Court  B. Victims/survivors/clients are satisfied with the service  C. Victims/survivors/clients experience a reduction in risk and have increased feelings of safety  D. Reduced harm to victim/survivor/client (and their children)  E. Incidents of repeat victimisation identified and responded to		

	<ul> <li>F. Male victims appropriately screened/identified and able to access as required specialist national and Pan London services</li> <li>G. Victims/survivors/clients/service user supported to increase their (and their children's) safety and control over their lives, by working with them to develop appropriate safety plans and providing practical safety measures</li> <li>H. Improved emotional, mental and physical health of victims/survivors/clients and support to access resources to maintain their health and wellbeing</li> <li>I. Victims/survivors/clients/service user supported to regain autonomy and control of their lives</li> </ul>			
Strategy/Framework Documents (if applicable)	<ul> <li>VAWG Strategy (in development)</li> <li>Communities Strategy</li> <li>National Strategy</li> </ul>			
Eligibility and Assessment Procedures	As set out in the specification, contained within the contract.			
Key Performance Indicators	For the IDVA/IRIS service there is an established set of local KPIs and national indicators set out in the contract.			
Resources for managing t	he partnership			
	No staff or other resources are transferred or seconded between the partners as a result of this agreement.  The partners will make available staffing resources and capacity to			
	enable the operation of the agreement from their existing establishments.			
	Any alterations to those establishments which may impair the operation of the partnership will be notified to the other partner in sufficient time to allow mitigations to be agreed.			
Pooled Budgets	N/A			

# Addendum Aims and Objectives As set out in the contract and specification

A key element of delivering the revised Domestic Violence Pathway for Haringey, as endorsed by the Haringey Violence Against Women and Girls Strategy Group, is to ensure sufficient and focused capacity for independent domestic violence advocacy across the borough. The key aim of this Partnership Agreement is to support delivery of enhanced and joined up capacity across the borough to respond to the needs of women affected by domestic violence through the joint commissioning of Identification and Referral to Improve Safety (IRIS) and IDVA provision in Haringey. This Agreement enables the Council to act as lead commissioner of a joined up IRIS and IDVA service to strengthen the response to women affected by domestic violence and support a joint approach across the borough. A single commission which ensures that future provision across the IDVA and IRIS service is delivered jointly will ensure a more joined up experience for women using the service. This will in turn increase effectiveness and efficiency, reduce duplication and decrease the amount of fragmentation in the system.

An Independent Domestic Violence Advisor (IDVA) is a specialist domestic violence professional who supports victims at the highest risk of murder or serious injury. Their job is to make the victim and their family as safe as possible. They stand alongside victims and make sure they get whatever help they need.

Experts in high risk domestic violence, IDVAs provide vital emotional and practical support to victims. They deal with everything from getting an injunction to sorting out money to having the locks changed. Their job is to make sure the victim is safe – and they do whatever it takes.

The main purpose of Independent Domestic Violence Advisors (IDVA) is to address the safety of victims at high risk of harm from intimate partners, ex-partners or family members to secure their safety and the safety of their children. Serving as a victim's primary point of contact, IDVAs normally work with their clients from the point of crisis to assess the level of risk, discuss the range of suitable options and develop safety plans. They are pro-active in implementing the plans, which address immediate safety, including practical steps to protect themselves and their children, as well as longer-term solutions. These plans will include actions from the MARAC as well as sanctions and remedies available through the criminal and civil courts, housing options and services available through other organisations. IDVAs support and work over the short- to medium-term to put them on the path to long-term

safety. They receive specialist accredited training and hold a nationally recognised qualification.

Since they work with the highest risk cases, IDVAs are most effective as part of an IDVAs service and within a multi-agency framework. The IDVA's role in all multi-agency settings is to keep the client's perspective and safety at the centre of proceedings. Studies have shown that when high risk clients engage with an IDVA, there are clear and measurable improvements in safety, including a reduction in the escalation and severity of abuse and a reduction or even cessation in repeat incidents of abuse.

The IRIS project provides resources in general practice so that staff at all levels can be trained in identifying those who are at risk of or may be experiencing domestic violence. The project is successful as an Advocate Educator (AE) will be recruited to provide training to practice staff and will be integrated into the wider IDVA services.

The AE will raise awareness of VAWG issues, provide training so the practice staff can effectively use the HARKS software, and will support victims of domestic violence by referring them into the IDVA service as appropriate. The AE will be integrated into the provider organisation, ensuring continuity of service, while at the same time having a distinct role within the pathway.

The specification for this single, unified service is contained in the contract for the service which reflects the aims and objectives set out above.

#### The NHS and the Council's Functions and Responsibilities

#### Introduction

1. This schedule sets out the Functions of both the CCG and the Council relevant to the provision of the Services. It also sets out the scope of delegation of functions to the Designated Body required to enable it to ensure the provision of the Services.

#### The Council's Functions:

2. The Council's Functions relevant to the provision of the Services are:

To agree to the arrangements so that the provision of a joint IRIS and IDVA service for women affected by domestic violence is embedded as an essential component of the revised domestic violence pathway approved by the Haringey Violence Against Women and Girls Strategy Group.

To act as the Designated Body and commissioning Lead.

To discuss and agree the service requirements annually with the nominated CCG Officer/s.

To embed the service requirements into the main contracts with the designated and appropriate providers.

To ensure delivery of the service requirements and standards as part of the regular contract performance meetings; raising any issues or concerns about the Service from the CCG with the provider/s and feeding back issues from the providers to the nominated CCG Officer/s. The Council should invite the CCG officers to contract performance meetings if appropriate or necessary.

To forward agreed monitoring data in the agreed format from the provider to the nominated CCG Officer/s.

To make payments for the Service to the provider at the level agreed with the CCG as part of the regular contract payments.

To invoice the CCG at the agreed rates and for the appropriate volume of activity undertaken by the provider on a quarterly basis.

#### The CCG's Functions:

4. The CCG's Functions relevant to the provision of the Services are:

To set out the service requirements and service and staff standards and requirements annually for discussion and agreement with the Council.

To ensure identified GPs work effectively with the commissioned IRIS IDVA service, providing the Advisors with the requests and relevant information for the activity.

To liaise directly with the advisors and advocate educators on operational and quality matters for specific cases and panels, raising any general concerns with the Council to be addressed via contract performance meetings.

To scrutinise monitoring return from the providers and confirm to the Council that they reflect and meet the requests made directly to the providers by the CCG.

To provide and/or authorise appropriate training for the providers.

To pay the invoices received from the Council.

#### Scope of Delegation to the Designated Body

5. The following functions are delegated to the Designated Body by the CCG:

To commission the providers best placed to deliver the service

To embed the service requirements into the main contracts

To performance manage the providers

To pay the providers

To provide appropriate service and financial reporting to the Council

To invoice quarterly at the agreed rates for the Council's contribution